Draft Minutes of the Meeting of the VEXATIOUS CORRESPONDENCE AND COMPLAINTS POLICY SUB-COMMITTEE held at the Town Hall, Swanage on TUESDAY 2nd DECEMBER 2025 at 4.30 p.m.

Present: Councillor S. Vile - Chairman

Councillor M. Bonfield Councillor C. Moreton

Also in attendance: Councillor C. Sutton Swanage Town Council

Dr M. Ayres Town Clerk

Miss N. Clark Planning and Community Engagement Manager

Public Participation Time

There were no members of the public present at the meeting.

1) Election of Sub-Committee chairman

It was proposed by Councillor Bonfield, seconded by Councillor Moreton and RESOLVED UNANIMOUSLY:-

That Councillor Vile be elected as Chairman of the Vexatious Correspondence and Complaints Policy Sub-Committee for 2025/26.

2) Apologies

Apologies for his inability to attend the meeting were received from Councillor Tomes.

3) Declarations of Interest

Members were invited to declare their interests and consider any requests for Grants of Dispensations in accordance with section 9 and Appendix B of the Council's Code of Conduct.

No declarations of interest were made.

4) Items of Information and Matters for Forthcoming Agendas

There were no matters raised.

EXCLUSION OF PRESS AND PUBLIC

It was proposed by Councillor Bonfield, seconded by Councillor Moreton and RESOLVED UNANIMOUSLY:-

That, under Standing Order No. 1 c), in the public interest, the press and public be excluded from the Meeting in view of the confidential nature of the business to be transacted under agenda item 5 (due to data protection considerations).

5) To consider whether recent correspondence from person A and person B meets the criteria for vexatious correspondence, as set out in the Vexatious Correspondence and Complaints Policy and/or the Freedom of Information (FOI) Act, and if so to determine the appropriate next steps

Further to Minute No. 4) of the Vexatious Correspondence and Complaints Policy Sub-Committee meeting held on 7th May 2025, and following the review and subsequent adoption of the Town Council's amended Vexatious Correspondence and Complaints Policy, in accordance with its Terms of Reference Members of the Sub-Committee had deemed it necessary to meet to consider recent correspondence, social media activity, and FOI requests received. Some of this material had been experienced by members and officers as confrontational or aggressive.

It was agreed that matters connected with the handling of requests for information under the Freedom of Information Act (FOIA) should be considered separately from the management of other correspondence and complaints. Furthermore, it was agreed that the correspondence received from person A and person B should be considered separately.

Freedom of Information Act

Members were informed of advice received on the management of requests under the FOIA from a specialist advisor, whose services had been engaged at nil cost via the Dorset Association of Parish and Town Councils. Given the frequency of requests received and the burden placed on the Council's staff in responding to these matters, Members gave careful consideration as to how these requests should be managed in the future. The importance of striking a balance that ensured that the Town Council continued to meet its legal obligations whilst efficiently managing Council resources and protecting staff welfare was considered at length.

Members raised some potential changes to the Town Council's procedures. Further to Minute No. 5) of the Vexatious Correspondence and Complaints Policy Sub-Committee meeting held on 14th April 2025, and the ICO guidance on handling potentially vexatious correspondence, Members raised the question of whether it would be appropriate to apply charges for particularly time-consuming FOI requests, to recover the costs of undertaking this work. This was considered in the context of protecting public funds and safeguarding staff time. It was noted that it would be beneficial to arrange an advice session for Members where proposed changes to current procedure could be considered prior to further deliberations at a future meeting. Members expressed an interest for all Town Councillors to attend this, if possible, as well as data protection training.

Attention was drawn to a number of emailed requests for information that had been sent to Councillors, and it was suggested that these should be forwarded to the Council's central administration inbox for review prior to a response being provided to assess whether they should be dealt with under the FOIA.

A discussion was held regarding the Information Commissioner's Office (ICO) guidance concerning the factors that may be taken into account when determining whether a complaint or pattern of correspondence could be considered vexatious. The Sub-Committee noted the following considerations:-

- 1. The burden (on the public authority and its staff);
- 2. the motive (of the requester);
- 3. the value or serious purpose (of the request); and
- 4. any harassment or distress (of and to staff).

Having heard personal testimony, Members expressed significant concern about the impact that the volume and tone of enquiries, together with the context of commentary on social media in which they were being made, was having on the health and wellbeing of some Council staff and Councillors.

During the discussion, Members considered whether the Council should begin publishing all FOI requests received (anonymised in accordance with data protection requirements) together with the responses issued, thereby creating a public record of these requests and the information released. Further to Minute No. 5 (a) of the Meeting of the Finance and Governance Committee held on 12th November 2025, it was agreed that a draft webpage be developed for this purpose and that all FOI requests received since the beginning of the 2025 Council year should be included. An update on the development of the webpage would be presented to the next meeting of the Finance and Governance Committee.

It was proposed by Councillor Bonfield, seconded by Councillor Moreton and RESOLVED UNANIMOUSLY:-

That an update on the creation of a webpage to host a library of Freedom of Information requests and responses issued be provided to the next meeting of the Finance and Governance Committee.

The Town Clerk left the room prior to consideration of the correspondence from person A.

Correspondence from Person A

Members undertook a careful review of the schedule of correspondence received from person A from July to November 2025, personal testimony of a member of staff and a Councillor, email correspondence, and a selection of social media posts, with due regard to the provisions of the Council's Vexatious Correspondence and Complaints Policy. Attention was drawn to Policy point 1.1 in relation to these items.

- Two items were considered to meet the criteria to be declared vexatious. These had displayed unacceptable harassing, threatening, bullying, and persistent behaviour. Members further agreed that the manner in which the social media posts had been published across multiple accounts was undermining and did not accurately present the facts of the subject matter. On at least one occasion, these posts had implied that the correspondent was speaking on behalf of Town Councillors, which was not the case.
- Three items displayed unacceptable behaviour, and were considered harassing, obsessive, persistent, and prolific. Although they did not meet the criteria to be declared vexatious, Members agreed that these had had an unacceptable adverse impact on the health and wellbeing of staff members and Councillors.

Following discussion, and in accordance with Policy point 3.1, Members agreed that the two requests deemed vexatious would be refused and that a letter would be issued by the Town Mayor to person A, providing the reasons for this decision.

With regard to the further three items, it was agreed that, in view of the seriousness of this unacceptable behaviour, which the Council would not tolerate, a formal letter would be issued to person A confirming the Council's awareness of these items and

and expressing concern about the impact that these actions had had on the health and wellbeing of staff and Councillors.

Committee Members noted their dismay at the aggressive tone adopted in the communications and agreed that, should such behaviour continue or further incidents occur, additional action would be taken in accordance with Council policy and any relevant statutory provisions.

A discussion was then held regarding the content of Policy Nos. 3 and 4, and a question was raised as to whether the review procedure should be considered by the Sub-Committee at a future meeting.

The Town Clerk re-entered the room.

Correspondence from Person B

Members then undertook a careful review of the schedule of correspondence received from person B from May to November 2025, and social media posts, with due regard to the provisions of the Council's Vexatious Correspondence and Complaints Policy. Attention was drawn to policy point 1.6 – Repeated use of social media to criticise Council members or officers which could amount to cyber-bullying.

Members reiterated significant concerns regarding the adverse impact on staff members and Councillors, including the stress inducing effects of this activity. Some comments had also been deeply personal, which was deemed wholly unacceptable. Members felt that these actions did not represent a proactive or constructive approach to contacting or working with the Council, rather, the correspondence and social media posts appeared continually focused on undermining and criticising the Council, Councillors, and officers, and on seeking to highlight perceived errors or faults.

• Although the correspondence and social media posts had not met the criteria to be declared vexatious at this time, Members concluded that the items displayed wholly unacceptable behaviour and were considered harassing, persistent, undermining, and, at times, distressing. They were also noted to have had an adverse impact on the health and wellbeing of staff members and Councillors. Significant concerns were raised regarding the further adverse, and financial, impact caused by officers being taken away from their daily work duties to address these matters, which at times were very time-consuming. Members agreed that such actions had the potential to be declared vexatious should they continue.

Following discussions, it was agreed that the Town Mayor would issue a formal letter to person B, outlining the impact of their actions and the distress caused to Councillors and staff, as detailed above. The letter would also highlight significant concerns regarding the content of the social media posts and draw attention to Policy points 1.1 and ICO point 4 (under section 1.6), as well as the ICO guidance regarding vexatious and repeated requests. Person B would be advised that, should this unacceptable activity continue, it had the potential to be deemed vexatious, and the Sub-Committee would then reconvene to commence the formal process and determine next steps.

It was further noted that the schedules of correspondence, and details of the social media posts reviewed by Members would be included in the respective letters to persons A and B.

6) <u>Date of Next Meeting</u>
It was noted that the date of the next meeting would be confirmed as and when necessary.

The Meeting closed at 6.05 p.m.

Accountancy ~ Internal Audit ~ Taxation



Item 4 a)

FINAL FOCUSSED

Internal audit report 2025/26

Visits 2 & 3 of 6

SWANAGE TOWN COUNCIL

Date: 8th December 2025

Report author: R Darkin-Miller Email: r.darkin@darkinmiller.co.uk

Introduction

This report contains a note of the audit recommendations made to Swanage Town Council following the carrying out of internal audit testing completed on site on the 11^{th} , 13^{th} , 24^{th} and 25^{th} November 2025 with some later remote working.

The audit work has been carried out in accordance with Appendix 9 of the 2014 'Governance and Accountability for Local Councils: A Practitioners' Guide', as supplemented by the requirements of later AGARs, with additional tests specific to the Council as agreed with the Town Clerk and Finance Manager.

An internal audit covers the review of the operation of the Council's internal control environment. It is not designed to review and give full assurance over every transaction carried out by the Council. Instead it enables the auditor, following the sample testing of a number of different types of transaction, to give an opinion as to whether or not the control objectives are being achieved across a range of financial and governance systems.

Audit Opinion

As this audit report is an interim one, no audit opinion is offered at this stage.

The report issued after the final visit for 2025/26 (which will be in May 2026) will contain the audit opinion and a summary of all the high and medium level findings and recommendations made during the 2025/26 audit year.

The following areas were reviewed during this audit visit (all testing complete except where noted):

- 1. Minutes review work in progress
- 2. Income (general testing)
- 3. Petty Cash
- 4. Payroll

Audit Recommendations

Recommendations made during the audit are shown in appendix one to this report. Recommendations are graded as follows:

Rating	Significance
High	Either a critical business risk is not being adequately addressed or there is substantial non-conformity with regulations and accepted standards.
Medium	Either a key business risk is not being adequately addressed or there is a degree of non-conformity with regulations and accepted standards.
Low	Either minor non-conformity with procedure or opportunity to improve working practices further.

The number of recommendations made at this audit visit and their priority are summarised in the following table:

Rating	Number
High	0
Medium	1
Low	1
Info	0
TOTAL	2

As per Council's request in 2022/23, the focussed report is provided to Councillors for their information, containing only the high and medium level recommendations.

A more detailed report (containing all recommendations along with explanations of work done and findings) is provided to Management in order to ensure that all findings are notified to the Council, and to allow actions to be followed-up.

I would like to thank Martin Ayres, Town Clerk; Alison Spencer, Finance Manager; Daniela Roman, Finance Assistant; Culvin Milmer, Visitor Services Manager; Sarah Tattersall, Visitor Services Assistant Manager; Chris Spark, Customer Service Assistant; and the Visitor Services team for their assistance during this audit.

Darkin Miller ~ Chartered Accountants 2025/26 INTERNAL AUDIT OF SWANAGE TOWN COUNCIL FINAL FOCUSSED REPORT VISITS 2 & 3 OF 6: 8th DECEMBER 2025

Appendix 1 – Recommendations and Action Plan

Recommendation number	Detail	Priority (Low/ Medium/ High)	Management Response	Responsible Officer	Due Date
5.2 – Carry out planned review of income postings for TIC, Town Hall and Boat Park, with identified errors to be corrected as part of the December VAT return	I found that there was a miscoding error in the posting of the September Beach Gardens income which resulted in differences across most of the affected codes for that period. The Finance Manager has confirmed that the postings for the TIC, Town Hall and Boat Park will be reviewed in order to either confirm that the figures are correct or in order to make appropriate corrections, with the VAT adjustments being declared as part of the December quarter end return. I recommend that this is done as planned in order to ensure that income and related VAT are properly recorded.	M	All posted income has been reviewed and no additional errors have been identified. An adjustment on the Dec Qtr VAT return will be made and any journals on nominal codes that are required will be posted.	TH3 & TH4	December

SWANAGE TOWN COUNCIL



Preliminary Budget Report 2026/27

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- 2. Summary of 2025/26 Financial Year to Date
- 3. Income Analysis
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Appendices

- A. Summary of Estimates 2026/27 to 2028/29
- B. One-Off/Significant Revenue Expenditure 2026/27
- C. Reserves & Balances
- D. Capital Programme 2026/27 2028/29
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- F. Proposed Precept Calculation for 2026/27
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1. Introduction and Budgetary Context

- 1.1 This report provides a commentary on the draft revenue budgets for 2026/27, together with planned capital expenditure and contributions to reserves and balances. The revenue and capital budgets are set out in summary format in **Appendix A**, including future projections until March 2029. This forms the basis of the Council's Medium Term Financial Plan.
- 1.2 The development of this budget has been informed by the Town Council's Corporate Plan 2023-25, which was adopted following extensive public consultation. The Council will be consulting on a revised Corporate Plan for 2026-30 early in 2026. However, it is anticipated that its priorities will remain largely unchanged, focusing on the following matters:
 - Delivering Good Governance
 - Promoting Sustainable/Regenerative Tourism and Supporting the Local Economy
 - Encouraging Health and Wellbeing and Enhancing Community Safety
 - Planning for the Future and Preserving our Heritage
 - Protecting the Natural Environment and Addressing the Climate Crisis
- 1.3 By far the most financially significant project contained in the Corporate Plan is the stabilisation of the seafront land between Victoria Avenue and Cliff Cottage, referred to in this document as the Green Seafront Scheme. This includes Sandpit Field, the Weather Station Field and the Spa. It is recognised that significant ground movement needs to be addressed as the risk of a substantial landslip and damage to surrounding infrastructure, which would have a significant negative impact on the town's visitor economy, is increasing year-on-year.
- 1.4 Following an earlier consultation in 2023, two refined proposals for the Green Seafront Scheme were the subject of public consultation in the summer of 2025. A new scheme, which would see the filling in of Walrond Road to extend the 'green seafront', was the preference of 45.1% of respondents. 42.8% of respondents favoured the essential scheme which was less ambitious in its outcomes (12.1% don't know). The cost of the new scheme, and uncertainty over how it could be funded, were significant factors in the responses received.
- 1.5 Heidelberg Materials Contracting were instructed via Dorset Council to undertake Early Contractor Involvement to review the costings for these two schemes in light of their practical engineering experience and in advance of public engagement. This resulted in a cost estimate of £4.5m for the essential scheme and £6.5m for the new scheme.
- 1.6 In August 2025 it was resolved to revise the timeline for the scheme with construction commencement scheduled for September 2027. This remains an ambitious timeline. For the purposes of this draft budget estimate a figure of £4.75m has been used as the funding requirement. Expenditure on this scale by a town council is an exceptional occurrence and will have a very significant impact on Swanage Town Council's financial planning.
- 1.7 In terms of the national economic outlook, although the inflationary shock of the early 2020s has eased significantly, the CPI measure of inflation has risen over the last year from 2.5% in December 2024 to 3.6% in October 2025. Despite this, the Bank of England is expecting inflation to stabilise around its 2% target over the medium term.

- 1.8 Prominent among external cost pressures over coming years is rising business rates due to implementation of the 2026 revaluation.
- 1.9 While the rise in employers' National Insurance contributions announced in the 2024 autumn budget added to the Council's employment budget in 2025/26, there will be some downward movement in employment costs over the next three years as employer pension contributions to the Dorset fund of the Local Government Pension Scheme are being reduced from 22% to 19% between 2025/26 and 2028/29.
- 1.10 Interest rates which had been reduced from a high of 5.25% in the summer of 2024 to 4.5% by April 2025 have continued to fall and were reduced to 4.0% in August 2025. They are forecast to fall further during 2026/27 to a low of around 3.25%. This sustained fall in interest rates has significantly reduced the Council's investment income from a high point of £332,130 in 2024/25 to an estimated £275,000 in the current financial year.
- 1.11 The most significant external factor on the Town Council's finances in the current financial year has been Dorset Council's decision to implement a 100% premium on the council tax payable in respect of second homes, using powers contained in the Levelling Up and Regeneration Act, 2023. This resulted in a 15.8% increase in the tax base for 2025/26. There was considerable uncertainty over whether or not this would be maintained in subsequent financial years, given the potential for owners of second homes to sell their properties or take other matters to avoid the surcharge. The Town Council has, however, been informed of a further 4.7% increase in the tax base for the 2026/27 financial year.
- 1.12 The Town Council retains the ability to set its precept at a level that it deems appropriate, the Ministry of Housing, Communities and Local Government (MHCLG) having again confirmed that it has no plans in the foreseeable future to extend referendum principles to local councils to cap parish precepts.
- 1.13 The Town Council has reviewed its planned income and expenditure as part of the budget setting process. Each of the Council's standing committees met during October and November 2025 and considered relevant budget matters for the 2026/27 financial year. A financial workshop was also held for councillors on 8th December.
- 1.14 The Finance and Governance Committee is asked to consider each of the committees' recommendations regarding the scale of charges, capital programme and schedule of one-off expenditure for the year ahead. The Committee is also asked to make a recommendation to the Council meeting to be held on 12th January 2026 which will agree the final estimates and set the precept for the 2026/27 financial year.

2. Summary of 2025/26 Financial Year to date

- 2.1 In April 2025 the total Council Tax precept was increased by 23.5%, which, due to a 15.8% uplift in the tax base, resulted in a 6.6% increase in household bills.
- 2.2 The Town Council entered the 2025/26 financial year with a surplus general fund balance of £845,675. The net cost of services is projected to be £1,074,795, 5% lower than the budget estimate of £1,135,355. As explained further below, this is largely due to higher than budgeted income from investment income, car parking and Beach Gardens, together with lower than anticipated staffing costs.

- 2.3 The Council intends to transfer £290,940 net to earmarked reserves. Further information on reserves is mentioned in section 5 below.
- 2.4 It is forecast that there will be a small deficit on the general fund for the current financial year of £1,580, resulting in a general fund balance at 31st March 2025 of £844,095. This is above the Council's risk assessed minimum level (see **Appendix E**) and remains within the recommended range of general reserves. This is explained further below, in paragraphs 6.2 and 6.3.

3. Income Analysis

- 3.1 Table 1, below, summarises the Council's largest sources of non-precept income during the last four full financial years, together with the forecast out-turn for 2025/26 and the draft budget estimate for 2026/27. These headings, together with the precept, account for approximately 95% of Council income, excluding one-off grants. At budget setting 2025/26 these income streams were projected to decrease by 3.7%; it is now anticipated that they will have remained broadly stable (down 0.9%), a decrease in investment income due to lower interest rates having largely been offset by increases in revenue from car parking, beach huts, property rentals and Beach Gardens.
- 3.2 Car parking income is estimated to be over £50,000 more than budgeted by year-end. This followed a decision to merge the peak and off-peak charging periods to extend the peak summer tariffs in the long-stay car parks from 1st April to 31st October. The tariffs have again been reviewed by the Car Parks and Market Working Party and the Tourism & Local Economy Committee have recommended three significant changes for the 2026/27 financial year. Firstly, to implement a year-round tariff in the short-stay shoppers' car parks with £1.20 per hour (max stay 2 hours) in Mermond and Co-op (subject to consulting the Cooperative). Secondly, in the long-stay car parks a draft structure of £2.00 per hour (up to 5 hours) has been proposed for the period 1st April to 31st October, with a 13-hour ticket giving a full period discounted charge of £12.00. This includes North Beach, which has historically had a lower tariff applied. Thirdly, it is proposed that winter charges in the visitor car parks should 9be increased from £2 to £4 for stays longer than 1-hour. These proposals underpin a projected further increase in car parking income next year, although, as always, changes in the behaviour of car park users may moderate this. The proposed tariffs are set out in full in Appendix G.
- 3.3 Lower interest rates have resulted in reduced **investment income**, although the projected outturn for 2025/26 is significantly above that achieved in most recent years. It is anticipated that this trend will continue in the new financial year, with income comparable to levels seen in the late 2010s. Once the Council implements the Green Seafront Scheme this will reduce significantly and will represent a substantial reduction in Council income by the 2028/29 financial year.
- 3.4 Income from **property rentals** has continued to recover, due to the Council having entered into new leases for a catering unit and sauna on the seafront, and the conclusion of a number of rent reviews. Income has remained largely stable from the Council's **beach and seafront concessions** (for deckchair/pedalo hire and boat operators), although the former is currently subject to the completion of a tender process. The council also continues to receive a 1/9th

share of Dorset Council's rental income from the Purbeck Business Centre.

Table 1. Budgeted sources of income with an average in excess of £5,000 2021/22 – 2026/27

Budgeted	21/22	22/23	23/24	24/25	25/26	26/27
Sources of	Actual	Actual	Actual	Actual	Forecast	Estimate
Income in excess					Outturn	
of £5,000						
Car Parking	717,430	688,910	746,270	791,480	853,780	943,175
(includes Co-Op						
net income)						
Investment	165,750	208,000	307,000	393,585	275,000	220,000
Income						
Property Rental*	203,005	207,705	176,630	194,845	210,055	211,555
Beach Hut Fees	128,830	159,520	162,860	183,920	198,700	209,450
Beach Gardens	38,200	57,610	69,525	75,980	91,835	93,460
Boat Park Fees	48,000	54,590	60,315	63,095	65,500	68,000
Cemetery	35,570	39,075	28,830	43,980	32,800	34,500
Charges						
Private Beach	18,200	18,900	19,835	23,535	23,835	25,200
Hut Sites**						
Market Income	19,125	19,275	23,000	21,890	22,500	23,500
Fishermen's Huts	8,820	9,630	11,130	10,780	11,345	11,680
TIC net income	6,630	8,175	8,595	9,590	10,000	9,200
from sales and						
commission						
Allotment Rents	9,000	9,225	8,920	9,260	9,700	9,750
Beach and						
Seafront	7,770	7,995	8,255	8,355	8,595	8,690
Concessions***						
Purbeck Business	8,125	8,125	8,125	8,125	8,300	8,400
Centre Profit						
Share						
TIC Advertising	6,600	7,390	6,145	7,675	7,300	7,000
Boards						
Total	1,421,055	1,504,125	1,645,435	1,846,095	1,829,245	1,883,560

^{*} Property rental figures do not take into account any uplift from forthcoming rent reviews.

- 3.5 **Beach hut income** has continued to increase in the current financial year and is projected to continue to do so during 2026/27. This is due to the combination of fee increases and the introduction of a revised charging structure.
- 3.6 The figure included in the budgets for income from the **private beach hut site licence fee** is notional as discussions will be held with beach hut users prior to the Estimates meeting on 12th January 2026.

^{**} Private Beach Hut Fees are subject to the conclusion of discussions with site users.

^{***} Beach Concession currently pending award of tender – estimate incorporates current fee.

- 3.7 The **boat park** has again remained full to capacity this year, with increases in income year-on-year. The **fishers' huts** also remained fully occupied. Increases of around 4% have been applied to most fees and charges.
- 3.8 Income from **Beach Gardens** has again increased significantly in the current financial year, with putting, tennis and the Tea on the Green refreshment kiosk all contributing to this trend. Despite a budget for a small increase in staff costs, this facility is expected to generate a budget surplus over coming years.
- 3.9 Income from the **Information Centre** has risen over recent years, although it is not anticipated that this trend will be sustained in the coming financial year. Revenue from **advertising boards** has reduced since its peak in 2024/25 and it is anticipated that reduced demand will continue in the new financial year.
- 3.10 Pitch-fee income from **Swanage Market** has remained stable year-on-year and is projected to see little change during 2026/27.
- 3.11 Income received from community facilities includes **allotments** and **cemetery charges.**Cemetery income fluctuates due to demand and is projected to have fallen year-on-year in the current financial year.
- 3.12 In total, the revenue generated from the activities listed in Table 1 is predicted to increase by 2.9% during 2026/27, with higher revenue from car parks and beach huts offsetting reduced investment income.
- 3.13 In looking to future opportunities to raise additional revenue, the Council will continue to consider commercial opportunities within the Green Seafront Scheme.

4. Expenditure Analysis

- 4.1 Table 2, below, summarises the Council's largest revenue costs during the last four financial years, together with the 2025/26 forecast out-turn and the 2026/27 budget estimate. These headings account for approximately 80% of Council expenditure and are projected to have remained largely stable in the current financial year (0.3% increase), following a series of significant inflationary increases over the three previous financial years of 20%, 11% and 10% respectively. This is principally due to increases in employment costs and business rates being offset by reductions in repairs and maintenance costs and cash processing charges.
- 4.2 The Council's largest item of expenditure is **employment costs**. This is estimated to be approximately 5% below budget in 2025/26 due to a lower than anticipated pay settlement and a small number of vacancies. The budget for 2026/27 is broadly similar year-on-year. A figure of 3% for the annual cost-of-living increase has been used to estimate employment costs, in the absence of a multi-year pay settlement. A deflationary factor in future years is that following the triennial actuarial review, the employer's pension contributions to the LGPS is being reduced from the current 22% to 21% for 2026/27, 20% in 2027/28 and 19% the following year.

Table 2. Average Budgeted Expenditure in excess of £15,000 2021/22 - 2026/27

Cumulative	21/22	22/23	23/24	24/25	25/26	26/27
Budgeted	Actual	Actual	Actual	Actual	Forecast	Estimate
Expenditure in					Outturn	
excess of £15,000						
Employment Costs	918,710	1,074,530	1,202,455	1,303,950	1,370,060	1,441,340
Business Rates	157,645	157,645	139,415	198,120	220,245	240,115
Repairs and	137,965	250,300	272,115	292,930	200,200	220,000
Maintenance						
Utilities	82,695	99,545	131,970	137,030	142,190	134,170
Public Convenience	64,380	72,265	76,430	76,425	80,000	80,000
Cleaning and Toilet						
Requisites						
Legal and	21,090	20,890	43,315	36,675	42,000	30,000
Professional Fees						
Car Parks Cash	34,920	34,000	42,105	46,390	38,500	41,750
Collection/Credit						
Card/Cashless						
Parking						
RNLI Lifeguards*	23,840	25,630	29,065	31,805	33,250	35,750
Festive Lights	23,115	23,490	17,830	26,780	26,600	27,700
Insurance	20,115	20,065	21,640	23,225	24,105	25,000
Development Trust	n/a	n/a	21,000	21,000	21,000	n/a
– Health &						
Wellbeing Hub						
I.T. Services	13,060	13,620	15,850	22,270	20,000	16,250
Seaweed Collection	17,065	27,025	12,600	13,900	16,400	17,000
and Beach Raking						
Environmental	15,855	19,960	19,180	11,860	13,650	15,000
Projects Funding						
Total Expenditure	1,530,455	1,838,965	2,044,970	2,242,360	2,248,200	2,324,075

^{*} The lifeguard charge is subject to ongoing negotiations with the RNLI.

- 4.3 **Business rate** payments continue to rise given the implementation of the 2026 revaluation with significant increases in respect of the long-stay car parks.
- 4.4 Planned **repairs and maintenance** costs fluctuate, depending on the prioritisation of works required in accordance with the Council's Asset Management Plan. Expenditure is predicted to be 10% higher in 2026/27 than in the current financial year, but this is significantly lower than in each of the three years 2022/23-2024/25. An Asset Management Reserve was established earlier in the year to hold funds for repairs and maintenance. Funds in this reserve can be used to address unbudgeted expenditure in year, for example to fund works where there is currently significant uncertainty about price and/or responsibility, such as remedial works to the Marsh Way/Victoria Terrace boundary wall. Expenditure in year is, therefore, likely to be above the estimated budget for 2026/27.

- 4.5 The most significant one-off items of expenditure that have been proposed for inclusion in the estimates by the Council's committees are set out at **Appendix B** for Members' approval, totalling £121,000.
- 4.6 In respect of **utilities**, the Council's energy costs are projected to remain comparatively stable in the coming year, although this is clearly subject to market forces. In line with its environmental policy, the Council has prioritised the purchase of 100% green energy in recent procurement exercises. The Finance & Governance Committee recently authorised a tender process for water supply which may subsequently impact on this budget line.
- 4.7 The **public toilet cleaning** contract cost has increased in the final two-years of the current five-year contract, prior to it being re-tendered over the winter of 2026/27.
- 4.8 The cost of **car parking fees** cash processing has fallen significantly in 2025/26 following a recent tender exercise. However, the overall cost of processing cash and card payments is scheduled to increase in 2026/27 due to additional car parking income.
- 4.9 The Council incurs a number of significant external central services costs. **Legal and professional fees** include a wide range of external professional support, such as solicitors, valuers and financial advisory services. These have increased in cost over recent years, although some of these costs are expected to be recovered from third parties and the costs are expected to fall somewhat in 2026/27. The Council's **insurance premium** has risen marginally over the last three years and will soon be put out to tender. **IT service** costs were projected to be higher in 2025/26, including the cost of replacement desktop computers, although this may now be deferred.
- 4.10 Two of the Council's largest items of expenditure relate to the beach. It is proposed to continue to engage **RNLI lifeguards** in 2026/27, although negotiations continue in respect of the fees to be paid. The annual budget for **seaweed removal and beach raking** remains significant, despite a recent change in methodology to push the seaweed back into the sea rather than removing it from the beach. The 2025/26 cost is the highest it has been in three years, although this figure varies widely as a result of weather and tidal conditions.
- There have been a number of notable additions to Council expenditure over recent years. The largest of these relates to the annual charge for the **festive lights.** The cost increased in 2024/25 following the latest tender exercise but has since remained stable. An annual contribution towards these costs is received from the Chamber of Trade. In line with the Council's Environment Action Plan, funding for a range of **environmental projects** continues to be made available in support of important partnership work with Sustainable Swanage, the National Trust, Planet Purbeck and others. 2025/26 saw the third and final year of the Council making a £21,000 contribution to Swanage & Purbeck Development Trust towards the establishment of the Focus Centre **health and wellbeing hub**. The Trust has obtained external funding to ensure the viability of this new facility in the medium term without requiring routine revenue funding from the Town Council.
- 4.13 In addition to these costs, the Council makes a number of **Grants and Donations** and Contributions to Partner Organisations. As in previous years a sum of £10,000 has been allocated for small community grants in the draft budgets. Following a recommendation from the Community Services Committee to increase the annual grant contribution to Citizens Advice, the budgets contain an uplift to £8,000 p.a. This in part reflects the fact that

- the Town Council no longer provides free office space in the Town Hall as it did for many years prior to the pandemic.
- 4.14 For many years the Town Council has funded the school crossing patrol at Swanage Primary School, provided by Dorset Council. The cost of this service increased significantly in 2025/26 from £4,500 to £6,270 and is projected to rise again to £6,500 in 2026/27. Whilst the increase has been included in the budget, the Community Services committee has made a recommendation about funding improvements to the road layout and warning signage which could be implemented as an alternative. The estimated cost of this is £5,000.
- 4.15 Expenditure set out in Table 2 above is expected to increase by 3% in 2026/27 largely due to spending on staffing and business rates.
- 4.16 Over the next three financial years (2026/27 to 2028/29), total revenue expenditure on all items is projected to remain relatively unchanged at between £2.85m and £2.96m. This can be seen in the budget summary in **Appendix A**.

5. Reserves and Capital Programme

- 5.1 The Town Council has an obligation to ensure that adequate investment is made in its property assets so that they remain fit for purpose, and to establish financial reserves to meet this expenditure. In addition to the statutory Useable Capital Receipts Reserve (containing the remainder of funds received from the disposal of Swanage Bay View Holiday Park and other assets), the Council has established earmarked reserves as listed in **Appendix C**.
- 5.2 These reserves contained £3,027,270 as at 31st March 2025 and it is proposed that they will fund expenditure of £293,500 in the current financial year. This includes £287,000 to finance capital expenditure. The three-year capital programme shows a further £3,030,160 being spent from these reserves by 31st March 2029, by far the greatest proportion funding the Green Seafront Scheme, together with £1.68m from the Usable Capital Receipts Reserve.
- 5.3 The Town Council has been able to make significant contributions to earmarked reserves over recent years. The purpose of this is to save in advance for known expenditure to prevent the Council having to fund items such as public toilet refurbishment or replacement IT equipment in any one financial year. A net contribution to earmarked reserves of £290,940 is anticipated for 2025/26 and £179,670 in 2026/27.
- 5.4 The creation of a Grants reserve was suggested at a meeting of the Finance & Governance Committee. It is proposed that this would hold any underspends on the local charity/community groups grant budget (usually set at £10,000 per year), in order to hold funds that may be allocated for larger grant requests from eligible groups. It is also suggested that the King George's Play Area & Skate Park reserve is merged with the King George's Field Management Account.
- During the 2025/26 financial year £37,770 has been received from Dorset Council under the Community Infrastructure Levy on new development. As agreed at the Finance & Governance Committee in December 2022, CIL funds will be utilised in the first instance for works to Council-owned 'infrastructure' as defined in Section 216 of the Planning Act

2008. In the short term, the funds will be primarily earmarked for the Green Seafront Scheme.

- 5.6 A schedule of estimated capital expenditure for the years 2026/27 2028/29, has been considered by the standing Committees and is provided at Appendix D. The total cost of programmed works is estimated at £5.425m over the next three financial years. The largest item of expenditure is the Green Seafront Scheme. Following the Early Contractor Involvement undertaken during 2024, the assumption used in setting these budgets is that a sum of at least £4.75m will be required to undertake this project as a whole, although further work is underway to refine this figure. As explained in the public consultation that took place in the summer of 2025 a proportion of this sum is as yet unfunded: based upon current forecasting this figure currently stands at £185k. Whichever scheme is to be implemented, options to fill the funding gap will be reviewed during the forthcoming financial year, including borrowing and asset disposal.
- 5.7 The next largest items included on the capital programme are a contribution to Dorset Council's coastal defence works project (£450k), a contribution towards the Days' Park community sports facility (£120k) and the re-provisioning of the Seafront Shelters (£180k).

6. Precept and General Fund Balance

- 6.1 Under section 49A of the Local Government Finance Act 1992 a Town and Parish Council must take the following factors into account in setting its annual budget:
 - the expenditure it will incur in the year in performing its functions
 - an allowance for contingencies in relation to expenditure
 - the financial reserves it will be appropriate to raise for meeting its future expenditure
 - the financial reserves necessary to meet a revenue account deficit for any earlier financial year
 - the sums which will be payable to it for the year
 - the amount of the financial reserves which the authority estimates it will use.
- An assessment of the General Fund Balance should take into consideration the council's level of working balances and a risk assessment of contingencies, which is set out in **Appendix E**. This suggests that £614,065 of revenue funds may be called upon in a worst-case scenario during the financial year. Although many risk factors are low, it remains of utmost importance that the Council's financial position is robust enough to withstand any unforeseen shocks, as recent years have demonstrated.
- 6.3 The tax base is a figure that is determined by Dorset Council annually in accordance with the Local Authorities (Calculation of Council Tax Base) (England) Regulations 2012 and is the baseline for setting council tax charges. Dorset Council have confirmed the 2026/27 tax base for Swanage at 6,016.3 an increase of 4.72% on the 2025/26 tax base, see **Appendix F.**
- 6.4 Following the introduction of a 100% premium on second homes, the Town Council's tax base has increased significantly. However, this has in some respects introduced a further element of uncertainty into the Council's financial planning. During 2026/27, of the 6,016.3 band D equivalents 847.3 (14%) are the result of the second homes premium. If this policy leads to second homes being sold and then occupied as primary residences, then this will, of course, reduce the premium. Furthermore, if properties meet the qualification to be classed as a short-term holiday let then they will attract business rates and no longer pay council tax.

Not all of the uncertainty is to the downside in terms of future tax base levels; if homes that have been marketed for a year don't sell and are retained as second homes then the premium will increase. Overall, however, it is clear that the Town Council cannot rely on the premium remaining at the same level in future years. Indeed, Swanage is unusual in terms of having such a high percentage of its precept dependent on continued high levels of second home ownership.

- 6.5 At budget setting 2025, annual increases of 5% in precept income were proposed for the next three financial years. A 5% increase in precept in 2026/27 would generate an additional £54,250. This would increase a Band D bill by £0.50 per annum bringing it to a total of £189.36.
- 6.6 However, following discussion at a councillor workshop held on 8th December 2025, during which members were mindful of the need for financial strategic planning and a general background of economic uncertainty, the budget book contains a working assumption of a precept of £1,159,000 an uplift of £74,000 (6.82%) and a charge of £192.64 per annum on a Band D property for 2026/27, an increase of 2% equivalent to £3.79 per annum. This results in an estimated general fund balance of £850,580 at the end of March 2027.
- 6.7 When considering increases in household bills Members are mindful of the ongoing pressure on household budgets facing local residents. Information was obtained from Dorset Council as part of the 2024/25 budget setting process which demonstrated that 53% of households in Swanage are in Bands A-C (and consequently pay less than the Band D charge). Furthermore, 12.8% of these households receive Council Tax support.
- 6.8 For comparison, a table listing the precepts charged by Town Councils in Dorset for the current financial year is also provided in **Appendix F**.
- 6.9 Members of the Finance and Governance Committee are asked to **recommend a precept** for 2026/27 and adoption of the draft budgets and fees and charges, subject to any amendments made at this meeting, to the Council to be discussed on 12th January 2026.

Martin Ayres, Town Clerk and Responsible Financial Officer Alison Spencer, Finance Manager

December 2025

Appendix A

Swanage Town Council - Estimates 2026/27-2028/29

Revenue Account Summary

	Forecast 2025/26	Estimate 2026/27	Estimate 2027/28	Estimate 2028/29
Expenditure				
Employees (all areas)	1,370,060	1,441,340	1,443,090	1,462,840
Rates (all areas)	220,245	240,115	254,270	261,870
Utilities (all areas)	142,190	134,170	138,190	142,210
Repairs & Maintenance (all areas)	200,200	220,000	150,400	251,650
Car Parks	169,195	179,750	180,710	181,400
Boat Park/Fishermen's Huts	5,290	4,345	4,450	4,555
Public Conveniences	88,200	88,400	91,100	91,300
Cemeteries	2,000	3,000	3,500	4,000
Parks & Gardens	192,455	198,700	192,150	157,100
CCTV	2,000	2,000	2,100	2,200
Beach Gardens	28,670	28,000	28,950	30,400
Beaches & Foreshore	58,110	75,250	64,930	67,735
Beach Bungalows	13,375	16,875	14,975	15,075
TIC	64,820	68,020	63,720	63,420
Allotments	625	725	750	775
General Buildings & Misc Areas	7,000	2,500	2,700	2,900
King George's Field Management Account	10,800	8,000	4,900	4,800
Central Services & Corporate Management	158,845	138,215	139,225	142,925
Grants/Third Party Contributions	77,870	64,050	49,400	49,750
Members & Civic Costs	31,800	20,650	21,100	21,550
Total Expenditure	2,843,750	2,934,105	2,850,610	2,958,455
Income				
Investment Interest	275,000	220,000	100,000	30,000
Car Parks	1,010,880	1,100,275	1,107,250	1,114,150
Boat Park/Fishermen's Huts	76,845	79,680	82,030	84,400
Public Conveniences	6,175	6,425	6,675	6,925
Cemeteries	33,240	34,940	35,940	37,040
Parks & Gardens/Buildings	223,300	224,955	225,330	226,305
Beach Gardens	91,835	93,460	98,210	101,460
Beaches & Foreshore	32,445	33,815	34,715	35,555
Beach Bungalows	199,875	210,625	210,275	245,375
TIC	33,585	33,985	34,785	35,785
Allotments	9,700	9,750	9,800	9,850
Central Services & Corporate Management	20,775	20,850	21,250	21,650
CIL	37,770	0	0	0
King George's Field Management Account	30,300	32,500	32,550	32,600
Total Income	2,081,725	2,101,260	1,998,810	1,981,095
NET OPERATING EXPENDITURE	762,025	832,845	851,800	977,360

Capital Expenditure Summary

	Forecast 2025/26	Estimate 2026/27	Estimate 2027/28	Estimate 2028/29
Capital Expenditure	466,255	245,000	4,345,000	715,000
Expenditure capital in nature	15,000	120,500	0	0
Total Expenditure	481,255	365,500	4,345,000	715,000

Summary - All Income and Expenditure

	Forecast 2025/26	Estimate 2026/27	Estimate 2027/28	Estimate 2028/29
Expenditure				
Service Provision - I & E Account	2,843,750	2,934,105	2,850,610	2,958,455
Capital expenditure	481,255	365,500	4,345,000	715,000
Total Expenditure	3,325,005	3,299,605	7,195,610	3,673,455
less:				
Income				
Income generated from Services - I & E Account	2,081,725	2,101,260	1,998,810	1,981,095
Total Income	2,081,725	2,101,260	1,998,810	1,981,095
Net Expenditure to be financed Add:	1,243,280	1,198,345	5,196,800	1,692,360
Movements on the General reserve	322,975	326,155	365,150	300,440
Total Financing Required	1,566,255	1,524,500	5,561,950	1,992,800

Financed by:				
Precept	1,085,000	1,159,000	1,216,950	1,277,800
Unfunded/Borrowing	0	0	0	185,000
Grants/Third Party Contributions	65,640	0	0	0
Capital Receipts	95,000	120,500	1,688,055	0
General Fund	33,615	110,000	131,785	130,000
Earmarked Reserves	182,000	135,000	2,240,140	400,000
CIL	105,000	0	285,020	0
	1,566,255	1,524,500	5,561,950	1,992,800

Appendix B

Significant One Off Revenue Expenditure/Minor Works - 2026/27

Ref		Item/location	Description of Works	Budget £
1	Addition - AMP	Central Services - Town Hall	Insulation	5,000
2	Community Services	Panorama Road	Surface repairs	20,000
3	Community Services	Days Park	Pathway repairs	5,000
4	Addition - AMP	Days Park	Football Club – Works to sports hall (potential grant)	60,000
5	Tourism	Beaches & Foreshore	Signage	10,000
			Total	100,000

Minor Works < £5k

MW1	Tourism	Tourism	Improved pedestrian Signage	2,000
MW2	Community Services	Allotments	Car park surface repairs & pipework replacement	4,000
MW3	Community Services	Depot stores	Woodworking & grounds maintenance equipment	3,000
MW4	Community Services	King Georges Management Account	Replace aged skate lite panels	4,000
MW5	Environment	Environment	Motion for the Ocean Signage	3,000
MW6	Environment	Environment	Greenspaces signage	2,500
MW7	Addition	Beach Huts	Booking System improvements	2,500
			Total	21,000

Appendix C

Reserves & Balances

The General Fund (GF)	Forecast	Estimate	Estimate	Estimate
	2025/26	2026/27	2027/28	2028/29
Movements on the General Fund:				
Net Operating Expenditure	762,025	832,845	851,800	977,360
Transfers to/(from) Reserves	290,940	179,670	280,720	162,880
Capital Expenditure charged to the GF	33,615	140,000	131,785	130,000
	1,086,580	1,152,515	1,264,305	1,270,240
To be financed by:				
Precept	1,085,000	1,159,000	1,216,950	1,277,800
Surplus / (Deficit) for Year	(1,580)	6,485	(47,355)	7,560
General Fund Balance B f'd	845,675	844,095	850,580	803,225
Surplus / (Deficit) for Year	(1,580)	6,485	(47,355)	7,560
General Fund Balance C f'd	844,095	850,580	803,225	810,785

Earmarked Reserves	Forecast	Estimate	Estimate	Estimate
	31/03/2026	31/03/2027	31/03/2028	31/03/2029
Beach Huts Reserve	105,000	115,000	0	10,000
Environmental Projects	92,000	117,000	142,000	167,000
Community Infrastructure Levy	285,020	285,020	0	0
De Moulham Back Roads	28,950	30,950	25,950	27,950
Treasury Risk Management Reserve	214,130	214,130	0	0
Car Park Machines	9,810	14,810	19,810	24,810
Play Equipment-General Areas	51,410	61,410	71,410	21,410
Vehicle & Plant Replacement	40,000	50,000	45,000	60,000
Tennis Courts Refurbishment	22,090	29,760	37,430	45,100
King Georges Play Area & Skate Park	37,100	37,100	37,100	37,100
Public Conveniences	160,000	175,000	15,000	30,000
IT Equipment Reserves	665	5,665	10,665	15,665
Green Seafront Scheme	1,346,010	1,241,010	160,000	0
Community Sea Defence Project	450,000	450,000	0	0
King George's Field Management Account	24,610	39,610	57,660	75,760
Bandstand	9,890	9,890	9,890	0
Asset Management Plan Reserve	175,000	240,000	230,000	100,000
Boat Park/Fishers Huts Reserve	20,000	30,000	40,000	50,000
Grants Reserve -NEW	0	0	0	0
Reserves C f'd	3,071,685	3,146,355	901,915	664,795

Usable Capital Receipts Reserve

UCRR Balance B f'd	1,903,555	1,808,555	1,688,055	0
Capital expenditure	(95,000)	(120,500)	(1,688,055)	0
Capital Receipts	0	0	0	0
UCRR Balance C f'd	1,808,555	1,688,055	0	0

Total Reserves

The General Fund	844,095	850,580	803,225	810,785
Earmarked Reserves	3,071,685	3,146,355	901,915	664,795
Unfunded/Borrowing	0	0	0	(185,000)
Useable Capital Receipts Reserve	1,808,555	1,688,055	0	0
Total of Reserves held by the Council	5,724,335	5,684,990	1,705,140	1,290,580

Appendix D

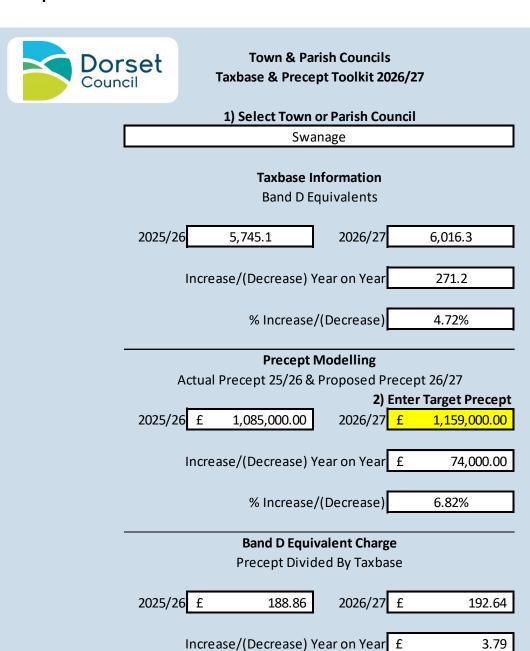
Schedule of Proposed Capital Projects 2026/27 -2028/29

Project Ref:	Project	2025/26 Estimate	25/26 Forecast	2026/27 Estimate	2027/28 Estimate	2028/29 Estimate
		£	£	£	£	£
1	Play Areas/Skate Park		-	-	-	-
_	King Georges Skate Park	35,000	75,000			
2	Downs	,	,			
	Peveril Point Stabilisation Scheme	200,000	200,000			
3	Green Seafront Scheme					
	Stabilisation & Regeneration	500,000	110,000	235,000	3,865,000	475,000
4	Capital Grants					
	Day's Park Community Sports facility	100,500	0	120,500		
5	Car Parks					
а	Main Beach- Phase 3 & EVCP Installation (for information only)	-	-			
b	Pay & Display Machine Replacement	5,000	5,615			
6	Beach Gardens					
	Installation of Astroturf on Courts 4 & 5	15,000	40,640			
7	IT-All departments					
	Desktop	22,000	22,000			
8	Public Conveniences					
	Installation of Composter PC at Godlingston Cemetery	13,000	13,000			
9	Capital grants					
	Greengage Community Garden	15,000	15,000			
10	Central Services					
	Annexe heating system			10,000		
11	Vehicles					
	Electric Van				20,000	
12	Seafront Coastal Defence Projects					
	Seafront Coastal Defence Works				450,000	
13	Misc Areas					
	Flagpoles				10,000	
14	Parks & Open Space					
	Seafront Shelters reprovisioning					180,000
15	Play Areas/Skate Park					
	Days Park Play Area and Gym					60,000
	Total Capital Expenditure	905,500	481,255	365,500	4,345,000	715,000

Appendix E

RISK	Analysis of Risk	2026/27 Budget	Potential Impact	Quantitative Assessment of Risk
		£	%	£
Small size of the authority (in comparison to principal councils) necessitates a minimum balance of 3% of gross expenditure	Balance required to withstand budgetary problems due to relatively low asset and resource base.	3,299,605	3	98,990
Employee costs are greater than budgeted	Statutory payments increase above the level allowed for in the estimates.	1,441,340	3	43,240
Contractual inflation is greater than budgeted	A general increase of c.4% has been assumed on expenditure, however, costs may increase above budgeted inflation.	1,492,765	4	59,710
Treasury management income is not achieved	That the actual interest rate that is achievable is below the rate predicted at budget setting. If yields are 1% below estimate then a 25% impact on the estimated budget could be seen.	220,000	25	55,000
Car park revenue is below forecast	That a decrease in revenue is realised from estimate. Due to the variable nature of car parking revenue the risk of actual revenue not meeting budget are high.	894,000	15	134,100
Rental income is not received	With the current volatile economic climate some lessees may not be able to meet their rental payments	304,425	20	60,885
Seasonal income is lower than budgeted	That a decrease in revenue is realised from estimate.	325,950	20	65,190
Inadequate Insurance Cover	That events occur resulting in losses that are not covered by insurance. 1% of asset book value	9,694,866	1	96,950
Total				614,065

Precept



% Increase/(Decrease)

2.01%

	Actual 2025/26	Estimate 2026/27	Estimate 2027/28	Estimate 2028/29
Precept	1,085,000	1,159,000	1,216,950	1,277,800
% Increase/Decrease	23.47%	6.82%	5.00%	5.00%
Increase £	206,250	74,000	57,950	60,850
Tax Base	5,745.1	6,016.3	6,016.3	6,016.3
% Increase/Decrease	15.81%	4.72%	0.00%	0.00%
Band D Charge	£188.86	£192.64	£202.28	£212.39
% Increase	6.61%	2.01%	5.00%	5.00%
Actual Annual Increase	£11.71	£3.79	£9.64	£10.11

Precept on a Band "D" Property

Previous Year's Band "D" Amount £188.86

Tax Base **6016.3**

Total Precept	Precept on a Band D Property £	% Increase on Band D	% Increase in Precept		crease in recept £
£ 1,085,000	£180.34	-4.51%	0.00%	£	-
£ 1,095,000	£182.01	-3.63%	0.92%	£	10,000
£ 1,105,000	£183.67	-2.75%	1.84%	£	20,000
£ 1,115,000	£185.33	-1.87%	2.76%	£	30,000
£ 1,125,000	£186.99	-0.99%	3.69%	£	40,000
£ 1,135,000	£188.65	-0.11%	4.61%	£	50,000
£ 1,139,250	£189.36	0.27%	5.00%	£	54,250
£ 1,145,000	£190.32	0.77%	5.53%	£	60,000
£ 1,155,000	£191.98	1.65%	6.45%	£	70,000
£ 1,159,000	£192.64	2.01%	6.82%	£	74,000
£ 1,170,000	£194.47	2.97%	7.83%	£	85,000
£ 1,180,000	£196.13	3.85%	8.76%	£	95,000
£ 1,190,000	£197.80	4.73%	9.68%	£	105,000
£ 1,200,000	£199.46	5.61%	10.60%	£	115,000
£ 1,210,000	£201.12	6.49%	11.52%	£	125,000

Swanage Town Council – Council Tax charge by band

	Actual	Estimate	Increase	Increase
	2025/26	2026/27	per annum	per week
Precept	£1,085,000	£1,159,000		
Band				
Α	£128.43	£125.91	£2.52	£0.05
В	£149.83	£146.89	£2.94	£0.06
С	£171.24	£167.88	£3.36	£0.06
D	£192.64	£188.86	£3.79	£0.07
E	£235.45	£230.83	£4.62	£0.09
F	£278.26	£272.80	£5.46	£0.11
G	£321.07	£314.77	£6.31	£0.12
н	£385.29	£377.72	£7.57	£0.15

Dorset County-Parish Precept Comparable 2025/26

Town/Parish	Precept 2025/26	Band D 2025/26
Sturminster Newton	458,176	272.90
Sherborne	1,116,326	269.76
Gillingham	1,123,850	255.68
Blandford Forum	921,873	253.83
Wareham Town	562,880	247.55
Shaftesbury	764,403	219.67
Beaminster	303,483	214.64
Dorchester	1,822,939	214.54
Bridport	1,191,075	204.44
Weymouth	3,899,180	199.70
Swanage	1,085,000	188.86
Portland	618,624	186.46
Lytchett Minster & Upton	481,125	159.38
Corfe Mullen	619,526	152.37
Wimborne Minster	614,704	148.50
Stalbridge	160,000	139.13
Ferndown	949,225	123.75
Chickerell	235,050	101.96
West Moors	221,148	71.03
Lyme Regis	163,254	68.82
Verwood	415,940	64.81

SWANAGE TOWN COUNCIL

Proposed Scale of Fees & Charges - 2026/27

	Date of Last Increase/ (Decrease)	Agreed Fees 2025/26 £/p	Proposed Fees 2026/27 £/p
Tourism & Local Economy Committee		2/ P	-/ P
BOAT PARK & CAR PARKS			
Peveril Boat Park Per Grid (Trailer Included)			
Boats and trailers			
G Row			
Summer - 1 May - 31 October	1/5/25	375.00	400.00
Weekly	1/5/25	119.00	120.00
Autumn/Winter - 1 September - 30 April	1/5/25	282.00	294.00
Winter - 1 November - 30 April	1/5/25	157.00	164.00
Annual 1st May -30 April	1/5/25	522.00	545.00
C Row	. /= /==		
Summer - 1 May - 31 October	1/5/25	614.00	660.00
Weekly	1/5/25	172.00	165.00
Autumn/Winter - 1 September - 30 April	1/5/25	449.00	467.00
Winter - 1 November - 30 April	1/5/25	245.00	255.00
Annual 1st May -30 April	1/5/25	873.00	908.00
Summer 1 May - 31 October - returning next year	1/5/25	769.00	remove
A, D and F Row	1/5/25	COT 00	740.00
Summer - 1 May - 31 October Weekly		695.00	
•	1/5/25 1/5/25	177.00 517.00	165.00 538.00
Autumn/Winter - 1 September - 30 April Winter - 1 November - 30 April	1/5/25	285.00	297.00
Annual 1st May -30 April	1/5/25	988.00	1,028.00
Summer 1 May - 31 October - returning next year	1/5/25	884.00	remove
B Row	1/3/23	884.00	Temove
Summer - 1 May - 31 October	1/5/25	1,004.00	1,150.00
Weekly	1/5/25	211.00	210.00
Autumn/Winter - 1 September - 30 April	1/5/25	787.00	890.00
Winter - 1 November - 30 April	1/5/25	452.00	515.00
Annual 1st May -30 April	1/5/25	1,456.00	1,650.00
Summer 1 May - 31 October - returning next year	1/5/25	1,352.00	remove
Kayak Rack Charge (not inc trailer)	_, _,	_,	
Summer - 1 May - 31 October	1/5/25	80.00	84.00
Weekly	1/5/25	32.00	34.00
Winter - 1 November - 30 April	1/5/25	32.00	34.00
Annual 1st May -30 April	1/5/25	114.00	118.00
Daily Launch Fees (Boat and trailer storage)			
Boat with trailer over 6.0m	1/5/25	35.00	35.00
Boat with trailer under 6.0m	1/5/25	27.50	27.50
Jet Skis	1/5/25	27.50	27.50
Small Dinghy (up to 12ft)	(1/4/22)	15.00	15.00
Daily Launch Fees (Boat only - no trailer)			
Boats	1/5/25	25.00	25.00
Jet Skis	1/5/25	25.00	25.00
Residents Permit Holders discount (replaced with discount below)	1/5/25	20.00	remove
Small Dinghy (up to 12ft)	1/5/25	12.00	12.00
Kayaks	1/5/25	6.00	6.00
Slipway Launch Annual Ticket	(1/5/25)	265.00	265.00
Residents Permit Holders and Emergency Services and RNLI			
crew with relevant ID discount on all daily launch fees except for dingy and			
kayaks fees	(1/4/19)	NEW	5.00
Trailer Only-per day - Under 6.0m	1/5/25	11.00	11.50
Trailer Only-per day - Over 6.0m	1/5/25	16.00	17.00
Winter Pontoon Storage (1st October to 30th April) - 5m	1/5/25	187.00	195.00
Fisherman's Hut Tenant Discount On All Boat Park Costs	1/5/25	10%	10%
Boat park ad-board	1/5/25	50.00	50.00

	Date of Last Increase/ (Decrease)	Agreed Fees 2025/26	Proposed Fees 2026/27
Broad Road & Main Beach	(Bedrease)	2023, 20	2020/27
Motorhomes permitted 8am to 10 p.m only			
1 April to 31 October (inclusive).			
Car Parking Charges (Cars & Other Classes of Vehicle <4.8m)			
Up to 1 hour	1/4/25	2.10	2.00
Up to 2 hours	1/4/25	3.80	4.00
Up to 3 hours	New	New	6.00
Up to 4 hours	1/4/25	7.10	8.00
Up to 5 hours	New	New	10.00
Up to 6 hours *Up to 13 hours	1/4/25 1/4/25	8.00 10.00	remove 12.00
#3 day permit	1/4/25	25.00	30.00
#7 day permit	1/4/25	50.00	60.00
Overnight 9 p.m. to 8 a.m.	1/4/25	no charge	no charge
	-, ,,		
1 November - 31 March (inclusive)	1/4/24	2.00	2.00
Up to 1 hour 2 to 13 hours	1/4/24	2.00	4.00
2 to 15 flours	1/4/24	2.00	4.00
1 April to 31 October (inclusive).			
Multiuse charges (Classes of Vehicle >4.8m)	1/4/25	2.70	2.00
Up to 1 hour Up to 2 hours	1/4/25 1/4/25	2.70 4.80	3.00 6.00
Up to 3 hours	1/4/25 New	New	9.00
Up to 4 hours	1/4/25	9.00	12.00
Up to 5 hours	New	New	15.00
Up to 6 hours	1/4/25	10.20	remove
Up to 13 hours	1/4/25	12.60	18.00
\$ 3 day permit	1/4/25	32.00	45.00
\$ 7 day permit	1/4/25	64.00	90.00
Overnight 9 p.m. to 8 a.m.	1/4/25	no charge	no charge
1 November - 31 March (inclusive)			
Up to 1 hour	1/4/24	2.00	3.00
2 to 13 hours	1/4/24	2.00	6.00
Overnight 9 p.m. to 8 a.m.	1/4/24	no charge	no charge
King George's Field (Overflow) Car Park			
1 April to 31 October (inclusive).			
Up to 1 hour	1/4/25	2.10	2.00
Up to 2 hours	1/4/25	3.80	4.00
Up to 3 hours	New	New	6.00
Up to 4 hours	1/4/25	7.10	8.00
Up to 5 hours	New	New	10.00
Up to 6 hours	1/4/25	8.00	remove
Up to 13 hours	1/4/25	10.00	12.00
North Beach (De Moulham Road) incl. Journey's End Overflow	Car Parking		
Motorhomes permitted 8am to 10 p.m only			
1st April to 31st October (inclusive).			
Car Parking Charges (Cars & Other Classes of Vehicle <4.8m)			
Up to 1 hour	1/4/25	1.70	2.00
Up to 2 hours	1/4/25	2.80	4.00
Up to 3 hours	New	New	6.00
Up to 4 hours	1/4/25	4.80	8.00
Up to 5 hours	New	New	10.00
Up to 6 hours	1/4/25	5.60	remove
*Up to 13 hours	1/4/25	8.50	12.00
#3 day permit	1/4/24	25.00	30.00
#7 day permit	1/4/24	50.00	60.00
Overnight 9 p.m. to 8 a.m. 1 November - 31 March (inclusive)			
Up to 1 hour	1/4/24	2.00	2.00
2 to 13 hours	1/4/24	2.00	4.00
	, ,=:		

	Date of Last		
	Increase/	Agreed Fees	Proposed Fees
	(Decrease)	2025/26	2026/27
1st April to 31st October (inclusive).			
Multiuse charges (Classes of Vehicle >4.8m)			
Up to 1 hour	1/4/25	2.20	3.00
Up to 2 hours	1/4/25	3.50	6.00
Up to 3 hours	New	New	9.00
Up to 4 hours	1/4/25	6.00	12.00
Up to 5 hours	New	New	15.00
Up to 6 hours	1/4/25	7.00	remove
Up to 13 hours	1/4/25	10.70	18.00
\$ 3 day permit	1/4/24	32.00	45.00
\$ 7 day permit	1/4/24	64.00	90.00
Overnight 9 p.m. to 8 a.m.	1/4/24	no charge	no charge
1 November - 31 March (inclusive)			
Up to 1 hour	1/4/24	2.00	3.00
2 to 13 hours	1/4/24	2.00	6.00
Overnight 9 p.m. to 8 a.m.	1/4/24	no charge	no charge
Free parking in North Beach when attending NHS mobile units			

Mermond Place and Co operative

* This ticket is transferable between Main Beach and Broad Road long stay car parks only.

#The 3 day & weekly smaller vehicle permit is transferable between all long stay car parks and is available on JustPark only

\$ The 3 day & weekly larger vehicle permit is transferable between Main & North Beach car parks and is available on JustPark

(Maximum of 2 hours between 8 a.m. & 7 p.m)			
1 April to 31 March	1/1/00	4.20	4.20
Cars 1 hour - Summer (1st April to 31st October)	1/4/08	1.20	1.20
Cars 2 hours - Summer (1st April to 31st October)	1/4/24	2.40	2.40
Cars 1 hour - Winter (1st November to 31st March)	1/4/11	0.60	1.20
Cars 1 hour - Winter (1st November to 31st March)	1/4/11	1.20	2.40
Overnight parking 7 p.m. to 8 a.m.	1/4/07	no charge	no charge
Recreation Ground (Residents)			
(Maximum of 2 hours between 10 a.m. & 7 p.m)			
Cars 1 hour - Summer (1st April to 31st October)	1/4/08	0.60	0.60
Cars 2 hours - Summer (1st April to 31st October)	1/4/11	1.20	1.20
Cars Hourly - Winter (1st November to 31st March)	1/4/05	no charge	no charge
Overnight parking 7 p.m. to 10 a.m.	1/4/00	no charge	no charge
Residents Parking Permits (per permit-not an annual fee)	1/4/23	6.00	6.00
Permit holders are entitled to park in the Residents Car Park, Horsecliffe	Lane subject to the r	restrictions and charge	s as set out above.
Additional entitlement to parking in Swanage Town Council Operated Ca	r Parks is as follows:		
Summer Period Narranged /Co. on Car Park, free parking between 20,000 and 10,000			
Mermond/Co-op Car Park -free parking between 08:00 and 10:00	h Davi		
Main Beach Car Park -free parking between 08:00 and 10:00 on a Market	t Day		
Winter Period			
Broad Road and Main Beach Car Parks-free parking max. 24 hr stay			
Co-op and Mermond Car Park-free overnight parking 19:00 to 10:00			
Annual Private & Business (Main Beach or North Beach)	1/4/25	365.00	380.00
Annual Private & Business (Main Beach or North Beach) Summer Season Ticket (1 April-31 October)	1/4/25 1/4/25	365.00 273.75	380.00 285.00
Summer Season Ticket (1 April-31 October)	1/4/25		
•			
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport	1/4/25 1/4/25		
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport Committee 24/11/2021 minute 7) 3/4 of annual ticket	1/4/25 1/4/25 1/4/25	273.75	285.00
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport Committee 24/11/2021 minute 7) 3/4 of annual ticket Residents Car Park - Annual Busness Permit (STC tenants only)	1/4/25 1/4/25 1/4/25 1/4/25	273.75 365.00	285.00
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport Committee 24/11/2021 minute 7) 3/4 of annual ticket Residents Car Park - Annual Busness Permit (STC tenants only) Summer Season Ticket (1 April-31 October) Agreed Minute 51 (a) June 24th 2024	1/4/25 1/4/25 1/4/25 1/4/25 1/4/25	273.75 365.00 273.75	285.00 380.00 285.00
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport Committee 24/11/2021 minute 7) 3/4 of annual ticket Residents Car Park - Annual Busness Permit (STC tenants only) Summer Season Ticket (1 April-31 October) Agreed Minute 51 (a) June 24th 2024 North Beach Annual Multi Use Permit	1/4/25 1/4/25 1/4/25 1/4/25 1/4/25	273.75 365.00 273.75 420.00	285.00 380.00 285.00 440.00
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport Committee 24/11/2021 minute 7) 3/4 of annual ticket Residents Car Park - Annual Busness Permit (STC tenants only) Summer Season Ticket (1 April-31 October) Agreed Minute 51 (a) June 24th 2024	1/4/25 1/4/25 1/4/25 1/4/25 1/4/25	273.75 365.00 273.75	285.00 380.00 285.00
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport Committee 24/11/2021 minute 7) 3/4 of annual ticket Residents Car Park - Annual Busness Permit (STC tenants only) Summer Season Ticket (1 April-31 October) Agreed Minute 51 (a) June 24th 2024 North Beach Annual Multi Use Permit	1/4/25 1/4/25 1/4/25 1/4/25 1/4/25	273.75 365.00 273.75 420.00	285.00 380.00 285.00 440.00
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport Committee 24/11/2021 minute 7) 3/4 of annual ticket Residents Car Park - Annual Busness Permit (STC tenants only) Summer Season Ticket (1 April-31 October) Agreed Minute 51 (a) June 24th 2024 North Beach Annual Multi Use Permit Summer Season Ticket (1 April-31 October)	1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25	273.75 365.00 273.75 420.00 315.00	285.00 380.00 285.00 440.00 330.00
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport Committee 24/11/2021 minute 7) 3/4 of annual ticket Residents Car Park - Annual Busness Permit (STC tenants only) Summer Season Ticket (1 April-31 October) Agreed Minute 51 (a) June 24th 2024 North Beach Annual Multi Use Permit Summer Season Ticket (1 April-31 October) Annual Taxis (per permit) Charges will apply throughout the year.	1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25	273.75 365.00 273.75 420.00 315.00 780.00	285.00 380.00 285.00 440.00 330.00
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport Committee 24/11/2021 minute 7) 3/4 of annual ticket Residents Car Park - Annual Busness Permit (STC tenants only) Summer Season Ticket (1 April-31 October) Agreed Minute 51 (a) June 24th 2024 North Beach Annual Multi Use Permit Summer Season Ticket (1 April-31 October) Annual Taxis (per permit) Charges will apply throughout the year. Excess Charge Penalty	1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25	273.75 365.00 273.75 420.00 315.00 780.00	285.00 380.00 285.00 440.00 330.00 810.00
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport Committee 24/11/2021 minute 7) 3/4 of annual ticket Residents Car Park - Annual Busness Permit (STC tenants only) Summer Season Ticket (1 April-31 October) Agreed Minute 51 (a) June 24th 2024 North Beach Annual Multi Use Permit Summer Season Ticket (1 April-31 October) Annual Taxis (per permit) Charges will apply throughout the year.	1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25	273.75 365.00 273.75 420.00 315.00 780.00	285.00 380.00 285.00 440.00 330.00 810.00
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport Committee 24/11/2021 minute 7) 3/4 of annual ticket Residents Car Park - Annual Busness Permit (STC tenants only) Summer Season Ticket (1 April-31 October) Agreed Minute 51 (a) June 24th 2024 North Beach Annual Multi Use Permit Summer Season Ticket (1 April-31 October) Annual Taxis (per permit) Charges will apply throughout the year. Excess Charge Penalty * Reduced for payment within 10 days. Peveril Point Residents Tickets	1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25	273.75 365.00 273.75 420.00 315.00 780.00	285.00 380.00 285.00 440.00 330.00 810.00
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport Committee 24/11/2021 minute 7) 3/4 of annual ticket Residents Car Park - Annual Busness Permit (STC tenants only) Summer Season Ticket (1 April-31 October) Agreed Minute 51 (a) June 24th 2024 North Beach Annual Multi Use Permit Summer Season Ticket (1 April-31 October) Annual Taxis (per permit) Charges will apply throughout the year. Excess Charge Penalty * Reduced for payment within 10 days.	1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25	273.75 365.00 273.75 420.00 315.00 780.00 60.00 30.00	285.00 380.00 285.00 440.00 330.00 810.00 60.00 30.00
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport Committee 24/11/2021 minute 7) 3/4 of annual ticket Residents Car Park - Annual Busness Permit (STC tenants only) Summer Season Ticket (1 April-31 October) Agreed Minute 51 (a) June 24th 2024 North Beach Annual Multi Use Permit Summer Season Ticket (1 April-31 October) Annual Taxis (per permit) Charges will apply throughout the year. Excess Charge Penalty * Reduced for payment within 10 days. Peveril Point Residents Tickets	1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25	273.75 365.00 273.75 420.00 315.00 780.00 60.00 30.00	285.00 380.00 285.00 440.00 330.00 810.00 60.00 30.00
Summer Season Ticket (1 April-31 October) start date extended to 1st April (agreed Roads and Transport Committee 24/11/2021 minute 7) 3/4 of annual ticket Residents Car Park - Annual Busness Permit (STC tenants only) Summer Season Ticket (1 April-31 October) Agreed Minute 51 (a) June 24th 2024 North Beach Annual Multi Use Permit Summer Season Ticket (1 April-31 October) Annual Taxis (per permit) Charges will apply throughout the year. Excess Charge Penalty * Reduced for payment within 10 days. Peveril Point Residents Tickets max of 4 per household	1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/25 1/4/04 1/4/04	273.75 365.00 273.75 420.00 315.00 780.00 60.00 30.00 25.00	285.00 380.00 285.00 440.00 330.00 810.00 60.00 30.00 25.00

		Date of Last		
		Increase/	Agreed Fees	Proposed Fees
•	CWANACE INFORMATION CENTRE	(Decrease)	2025/26	2026/27
۷.	SWANAGE INFORMATION CENTRE	1/4/25	546.00	F4C 00
	Advertising Board 3ft x 4ft (Annual) Advertising Board 3ft x 4ft (Summer: April - September)	1/4/25 1/4/25	411.00	546.00 411.00
	Advertising Board 3ft x 4ft (Summer: April - September) Advertising Board 3ft x 4ft (Winter: October - March)	1/4/25	161.00	161.00
	Advertising Board 3ft x 4ft (Winter: October - March) Advertising Board 3ft x 4ft (Christmas: October - December)	1/4/25	109.00	109.00
	Advertising Board 3ft x 4ft (Ciristinas, October - December) Advertising Board 3ft x 4ft (Monthly Summer)	1/4/25	78.00	78.00
	Advertising Board 3ft x 4ft (Monthly Winter)	1/4/25	31.00	31.00
	Advertising board Stex 4tt (Monthly Winter)	1/4/23	31.00	31.00
	National Express Administration Fee (excluding Coach Card requests)	1/4/24	3.00	3.00
	Commission on Gross Agency Ticket Sales (unless by contractual agreement)			
	- General	1/4/16	10%	10%
	- Local Charities	1/4/16	5%	5%
	- Discretionary Rate For Local Charities/Community Groups		0%	0%
	Parasol hire (per day)	1/4/25	5.00	5.00
	Parasol hire (per week)	1/4/25	25.00	25.00
	Parasol hire (max charge per beach hut period booking)	1/4/25	75.00	75.00
	Additional beach hut chair (per day)	1/4/24	2.00	2.00
	Additional beach hut chair (per week)	1/4/24	10.00	10.00
	Additional beach hut chair (max charge per beach hut period booking)	1/4/24	30.00	30.00
	Deposit - Additional beach hut key	1/4/24	30.00	30.00
	Replacement beach hut key	1/4/25	55.00	55.00
	γ,	, , -		
			One days hire or	One days hire or
			£20.00 whichever is	£20.00 whichever is
	Late Return of Key for Beach Hut	1/4/24	the greater	the greater
	Faulty Electrical Equipment Charge	1/4/25	105.00	105.00
			£5.00 plus postage	£5.00 plus postage
	Admin charge for lost property postage returns		fee	fee
	Events fee (discretionary)-Revised EMWP 08/12/2025	1/4/25	420.00	750.00
,	PEVERIL POINT			
э.	Foreshore - Dinghy Storage (Angling Club)	1/4/15	tbc	tbc
	Dug-Out Storage Area, Rear of Waterside (per week)	1/4/25	13.50	tbc
	Rent of Hut Site (East of Lifeboat House)	1/4/25	tbc	tbc
	Fishermen's Huts			
		1/4/25	520.00	540.00
	Prince Albert Gardens - charge to be considered upon application to the Cou	IICII		
4.	STONE QUAY & MONKEY BEACH			
	Pleasure Boats (Private) - not exceeding 12 passengers	1/4/25	275.00	285.00
	Hut on Quay	1/4/25	175.00	180.00
	***	_, ., _0	2.3.30	200.00

	Date of Last Increase/ (Decrease)	Agreed Fees 2025/26	Proposed Fees 2026/27
5. MARKET			
3 April 2025 to 22 May 2025 & 4 September 2025 to 30 October 2025			
Stall Size			
<2m	1/4/25	15.00	16.00
<4m	1/4/25	25.00	26.00
<7m	1/4/25	35.00	36.00
<12m	1/4/25	45.00	46.00
>12m (by agreement)	1/4/25	100.00	105.00
Additional charge if 1st week	New	New	5.00
29 May 2025 to 28 August 2025			
Stall Size			
<2m	1/4/25	22.00	23.00
<4m	1/4/25	32.00	33.00
<7m	1/4/25	42.00	43.00
<12m	1/4/25	52.00	53.00
>12m (by agreement)	1/4/25	130.00	135.00
Additional charge if 1st week	New	New	5.00
16 November 2025 to 26 March 2026			
Stall Size			
<2m	1/4/25	10.00	11.00
<4m	1/4/25	15.00	16.00
<7m	1/4/25	20.00	21.00
<12m	1/4/25	25.00	26.00
>12m (by agreement)	1/4/25	50.00	55.00
Additional charge if 1st week	New	New	5.00
3 April 2026 to 26 March 2027			
Stall Size			
<2m	1/4/25	568.50	602.25
<4m	1/4/25	872.25	906.00
<7m	1/4/25	1,176.00	1,209.75
<12m	1/4/25	1,479.75	1,513.50
>12m (by agreement)	1/4/25	3,352.50	3,516.00
Electricity per day	1/4/24	6.30	6.30
25% discount for BH19 traders			
Introductory discount - 25% first 3 continuous weeks			
Only one discount per trader			

		Date of Last Increase/ (Decrease)	Agreed Fees 2025/26	Proposed Fees 2026/27
6. BEACH BUNGALOWS				
SCALE OF FEES: SHORE ROAD - 2026/27 SEASON Agreed: Minute 64, Monthly Council Meeting held 20 October 20 Sat 28 March - Fri 24 April	25			
Lower Level Huts	D-il.	(20/2/25)	12.00	12.50
	Daily Weekly		12.00 50.00	12.50 52.00
Upper Level Huts	,	(23/3/23)	30.00	52.00
	Daily		8.40	8.50
Cat 25 Ameil Fri 10 lists	Weekly	(29/3/25)	35.00	36.50
Sat 25 April - Fri 10 July Lower Level Huts				
Lower Level rides	Daily	29/3/25	25.00	26.00
	Weekly	29/3/25	125.00	130.00
Upper Level Huts	Daily	29/3/25	17.50	18.00
	Weekly		87.50	91.00
Sat 11 July - Fri 28 August	,			
Lower Level Huts				
	Daily Weekly	29/3/25 29/3/25	40.00 260.00	42.00 271.00
Upper Level Huts	weekiy	29/3/23	260.00	2/1.00
	Daily	29/3/25	28.00	30.00
	Weekly	29/3/25	182.00	190.00
Sat 29 August - Fri 25 September Lower Level Huts				
Lower Level Huts	Daily	29/3/25	25.00	26.00
	Weekly	29/3/25	125.00	130.00
Upper Level Huts				
	Daily Weekly	29/3/25 29/3/25	17.50 87.50	18.00 91.00
Sat 26 September - Fri 30 October	WEEKIY	29/3/23	87.30	91.00
Lower Level Huts				
	Daily		12.00	12.50
Upper Level Huts	Weekly	29/3/25	50.00	52.00
Opper Leverrius	Daily	29/3/25	8.40	8.00
	Weekly	29/3/25	35.00	36.50
Sat 31 October - Fri 26 March				
Lower Level Huts	Daily	29/3/25	10.00	10.50
	Weekly	29/3/25	35.00	36.50
Upper Level Huts				
	Daily	29/3/25	7.00	8.00
	Weekly	29/3/25	24.50	25.50
Winter whole period charges				
Sat 31 October - Fri 26 March - Lower Level		29/3/25	551.00	575.00
- Upper Level Whole period charges		29/3/25	389.00	402.00
Sat 28 March - Fri 26 March - Lower Level		29/3/25	3660.00	4065.00
- Upper Level		29/3/25	2562.00	2850.00
Premium Huts				
Sat 28 March - Fri 24 April Lower Level Huts				
	Daily	(29/3/25)	20.00	21.00
	Weekly	(29/3/25)	80.00	83.00
Upper Level Huts	Daily	(29/3/25)	14.00	14.50
	Weekly		56.00	58.00
Sat 25 April - Fri 10 July	. ,	, -,		
Lower Level Huts		00/0/05		
	Daily Weekly	29/3/25 29/3/25	35.00 190.00	36.50 198.00
Upper Level Huts	WCCKIY	23/3/23	190.00	190.00
	Daily		24.50	25.50
Cat 44 halo Fri 20 Avy	Weekly	29/3/25	133.00	138.50
Sat 11 July - Fri 28 August Lower Level Huts				
201101 20101 11000	Daily	29/3/25	57.00	60.00
	Weekly	29/3/25	380.00	396.00
Upper Level Huts	D-11	20/2/25	30.00	44.50
	Daily Weekly		39.90 266.00	41.50 277.00
	,	-, -, -5	200.00	2,7,30

	Date of Last		
	Increase/ (Decrease)	Agreed Fees 2025/26	Proposed Fees 2026/27
Sat 29 August - Fri 25 September	,,		
Lower Level Huts	20/2/25	25.00	26.50
Daily Weekly		35.00 190.00	36.50 198.00
Upper Level Huts	23/3/23	150.00	138.00
Daily	29/3/25	24.50	25.50
Weekly	29/3/25	133.00	138.50
Sat 26 September - Fri 30 October Lower Level Huts			
Lower Level Huts Daily	29/3/25	20.00	21.00
Weekly		80.00	83.00
Upper Level Huts			
Daily		14.00	14.50
Weekly	29/3/25	56.00	58.00
Sat 31 October - Fri 26 March Lower Level Huts			
Daily	29/3/25	12.00	12.50
Weekly		50.00	52.00
Upper Level Huts			
Daily		8.40	9.00
Weekly	(29/3/25)	35.00	36.50
Winter whole period charges			
Sat 31 October - Fri 26 March - Lower Level	29/3/25	788.00	820.00
- Upper Level	29/3/25	551.00	575.00
Whole period charges Sat 28 March - Fri 26 March - Lower Level	29/3/25	5,460.00	6,065.00
- Upper Level	29/3/25	3,822.00	4,245.00
	, ,	,	,
Artisans on the Beach - 22 November - 14 December	/- /		
Lower Level - Full Period Upper Level - Full Period	29/3/25	130.00 65.00	136.00 68.00
Weekend Period	29/3/25 29/3/25	20.00	21.00
Premium Lower Level - Full Period	29/3/25	280.00	292.00
Premium Upper Level - Full Period	29/3/25	148.00	154.00
SCALE OF FEES: SPA BUNGALOWS - 2026/27 SEASON			
Sat 28 March - Fri 24 April	20/2/25	10.00	40.50
Daily Weekly		10.00 30.00	10.50 31.50
Sat 25 April - Fri 10 July	(23/3/23)	30.00	31.30
Daily	29/3/25	15.00	16.00
Weekly	29/3/25	58.00	61.00
Sat 11 July - Fri 28 August	20/2/25	25.00	26.00
Daily Weekly		25.00 145.00	26.00 151.00
Sat 29 August - Fri 25 September	29/3/23	143.00	131.00
Daily	29/3/25	15.00	16.00
Weekly	29/3/25	58.00	61.00
Sat 26 September - Fri 30 October	20/2/2-		
Daily Wookly		10.00	10.50
Weekly	29/3/25	30.00	31.50
Spa Bungalows whole period (28/03/2026- 30/10/2026)	29/3/25	1,616.00	1,805.00

	Date of Last		
	Increase/	Agreed Fees	Proposed Fees
	(Decrease)	2025/26	2026/27
SCALE OF FEES: SPA RETREATS - 2025/26 SEASON			
Sat 28 March - Fri 24 April Dai	l. (20/2/25)	15.00	15.50
Week	, , , , ,	70.00	72.00
Sat 25 April - Fri 10 July	ly (29/3/23)	70.00	72.00
Dai	ly 29/3/25	25.00	26.00
Week	, , ,	138.00	143.50
Sat 11 July - Fri 28 August	(23/3/23)	250.00	110.00
Dai	ly 29/3/25	40.00	42.00
Week	, , ,	264.00	275.00
Sat 29 August - Fri 25 September	, , , , ,		
Dai	ly 29/3/25	25.00	26.00
Week	ly (29/3/25)	138.00	144.00
Sat 26 September - Fri 30 October			
Dai	, , ,	15.00	15.50
Week	ly (29/3/25)	58.00	60.00
Sat 31 October - Fri 26 March			
Dai	, , ,	12.00	12.50
Week	ly (29/3/25)	30.00	31.00
Spa Retreats whole period (28/03/2026- 30/10/2026	29/3/25	3,411.00	3,500.00
Spa Retreats whole period (28/03/2026- 26/03/2027)	29/3/25	4,356.00	3,990.00
5pa Netreats whole period (20/03/2020 20/03/2027)	23/3/23	4,330.00	3,330.00
STC staff use of a beach hut for one week outside peak period	30/3/19	0.00	0.00
			£30 or 20%,
		£30 or 20%,	whichever is the
		whichever is the	greater up to a
Cancellation or change of booking charge	1/4/24	greater	maximun of £150
Duit made Cities	1/4/25	520.00	F41.00
Private Sites	1/4/25	520.00	541.00
Authority has been delegated to the Visitor Services Manager to discoun	t prices when		

	Date of Last Increase/ (Decrease)	Agreed Fees 2025/26	Proposed Fees 2026/27
Community Services Committee			
. BEACH GARDENS - Charges to start on 28th March 2026			
Tennis			
Singles/Doubles Hourly	1/4/24	11.00	11.
(hourly per court)			
With Club Member	1/4/25	6.80	7
Schools (per court)	1/4/25	6.00	6
Children (under 16 years)	1/4/25	4.40	5
Racket Hire	1/4/25	2.70	3
Tennis Ball Hire	1/4/18	1.00	1
Deposit for keys (Returnable) - Winter period only	1/4/24	10.00	10
Court Fees - Coaching			
-Adults (Non-members)	1/4/25	5.20	5
-Children (Non-members Under 16)	1/7/17	0.00	Č
Putting			
Per Round - Adults	1/4/25	5.00	5
Per Round - Children (under 16)	1/4/25	2.70	5
Family (2 Adults + 2 Children)	1/4/25	12.50	13
Under 5s	1/4/18	0.00	(
Adult x 1 Season Ticket	1/4/25	52.00	70
Adult x 2 Season Ticket	1/4/25	94.00	126
Family Season Ticket	1/4/25	115.00	154
Child Season Ticket	NEW	NEW	40
Weekly 7 day Ticket - 2 Adults	NEW	NEW	50
Table Tennis bat and ball hire	1/4/18	1.50	2
Basketball Hire	1/4/14	3.00	3
Pavilion			
(Charges include heating and lighting)			
Per Session (1 section)	1/4/25	37.00	40
Morning, Afternoon or Evening (2 sections)	1/4/25	47.00	50
. ALLOTMENTS	4/40/04	2.22	_
Prospect (per rod)	1/10/24	8.00	8
. TOWN HALL LETTINGS			
Council Chamber			
Public Meetings and Lectures (per session)	1/4/17	45.00	45
Property Auctions	1/4/25	200.00	200
Civil Marriage/Partnership Ceremonies	1/4/25	165.00	170
Committee Room	1/4/18	30.00	30
* Community Groups (providing a service to Swanage residents)		0.00	(
Organisations (agreed Minute 6) General Operations Committ		0.00	
, , ,	,		
. KING GEORGE V FIELD			
Football Pitch & Changing Facilities	1/4/02	25.00	25
(Youth Teams)	(1/4/21)	0.00	(
. FORRES SPORTS FIELD			
Football Pitch & Changing Facilities	1/4/02	25.00	25
(Youth Teams)	(1/4/21)	0.00	(
JOURNEY'S END	4 /4 /04	12.00	
Football Pitches	1/4/01	12.00	12
Youth Teams	(1/4/21)	0.00	(
. SPORTS LICENCES & EVENTS			
Sports Licence	1/4/25	38.00	40
	-, .,		

Date of Last			
	Increase/	Agreed Fees	Proposed Fees
	(Decrease)	2025/26	2026/27
GODLINGSTON CEMETERY			
Garden of Rest			
Cremation Plot for burial of cremated remains in casket or urn.			
(i) Exclusive Rights - for grant of right of	1/4/25	375.00	390.00
burial for a period of one hundred years			
(each space in this section)			
(ii) Interment Fees - for burial of casket or urn in plot 2' x 2':	4 /4/25	205.00	245.00
(a) first interment	1/4/25	205.00	215.00
(b) for each additional interment	1/4/25	205.00	215.00
(to 4 interments) (c) for additional multiple interments (2nd, 3rd or 4th interment)	1/4/25	65.00	70.00
Fee for multiple interments of cremated remains: one third of the full first			
the General Operations Committee 01/04/15 - Agreed by Full Council Minu		terment is made at the	e same time - as recomm
(d) for interments on Saturdays, Sundays and Public Holidays	1/4/25	215.00	225.00
(iii) Memorials	1/4/25	220.00	230.00
(iv) Fee for persons not resident in the parish.	2, ., 20	As above x 2	As above x 2
(v) Transfer of Rights	1/4/25	65.00	70.00
(1)	-, ,,		
Earthen Graves			
(i) Exclusive Rights - for the grant of right			
of burial for a period of one hundred years			
each space in:			
Section A	1/4/25	600.00	625.00
Section B	1/4/25	480.00	500.00
Children's Section	(1/4/18)	10.00	10.00
(ii) Interment Fees - for body of			
(a) a child, in the Children's section,			
in a grave not exceeding in depth:			
7 feet (2 interment)	(1/4/18)	No Charge	No Charge
to be effective from 1st January 2018			
(b) a person in a grave not exceeding in depth:			
7 feet (2 interments)	1/4/25	420.00	440.00
Casket-type coffin	1/4/25	600.00	625.00
(c) for interments on Saturdays Sundays and			
Public Holidays	1/4/25	460.00	480.00
(d) scattering of ashes beneath turf	1/4/25	115.00	120.00
(e) scattering of ashes on existing grave/	1/4/25	45.00	50.00
garden of remembrance			
Note			
Where the bodies of a still-born and/or other person are buried in the sam at the same time the fees shall be related to the first interment.	e grave		
at the same time the rees shall be related to the mist interment.			
(iii) Fee for persons not resident in the parish.		As above x 2	As above x 2
(iv) Transfer of Rights	1/4/25	65.00	70.00
(iv) Transfer of Rights	1/4/23	03.00	70.00
Brick Graves or Vaults			
(i) Right to construct (including grant of right.of burial therein for a period			
of one hundred years) on each space:			
Section A	1/4/15	Upon application	Upon application
Section B	1/4/15	Upon application	Upon application
(ii) First Interment	1/4/25	2050.00	2100.00
(iii) Re-opening	1/4/25	2050.00	2100.00
(iv) For interment Saturdays Sundays and	1/4/25	1000.00	1040.00
Public Holidays	. , -		
(v) Fee for persons not resident in the parish.		As above x 2	As above x 2
·			

8.

	Date of Last Increase/	Agreed Fees	Proposed Fees
	(Decrease)	2025/26	2026/27
Monuments, Gravestones & Inscriptions		-	
(i) Headstone, Cross or other Memorial	1/4/25	220.00	230.00
when erected not exceeding 3ft, in height			
(ii) Monument not exceeding 6' in height	1/4/25	650.00	675.00
covering the whole grave space			
7' x 3' when erected			
(iii) Footstone not exceeding 2'6" x 2'6" x 6"	1/4/25	220.00	230.00
(iv) Kerb set	1/4/25	220.00	230.00
(v) Kerb set with infill	NEW	420.00	440.00
(vi) Flatstone not exceeding 7' x 3'x 6"	1/4/25	340.00	355.00
(vii) Vase not exceeding 12" in height	1/4/25	55.00	60.00
(viii) Any other memorial not referred to above	1/4/08	By Agreement	By Agreement
(ix) Each additional inscription after	1/4/25	50.00	55.00
the first in respect of each person			
(x) Fee for persons not resident in the parish.		As above x 2	As above x 2
GODLINGSTON MEADOWLAND BURIAL			
(i) Exclusive Rights - for the grant of right			
of burial for a period of one hundred years	1/4/25	480.00	500.00
(ii) Interment Fees - for body of			
(a) a person in a grave not exceeding in depth:			
7 feet (2 interments)	1/4/25	440.00	460.00
Casket-type coffin	1/4/25	620.00	645.00
(b) for interments on Saturdays Sundays and			
Public Holidays	1/4/25	460.00	480.00
(iii) Interment Fees - for burial of casket or urn			
(a) first interment	1/4/25	220.00	235.00
(b) for interments on Saturdays, Sundays and	1/4/25	210.00	215.00
Public Holidays			
(c) scattering of ashes beneath turf of existing grave	1/4/25	115.00	120.00
(d) scattering of ashes on existing grave/	1/4/25	45.00	50.00
garden of remembrance			
(iv) Fee for persons not resident in the parish.	. / . / . =	As above x 2	As above x 2
(v) Transfer of Rights	1/4/25	65.00	70.00
Memorial Tree Plaque	1/4/25	210.00	220.00
Cemetery services will not be available for the period 24th December Year's Day public holiday	to the third working	day after the New	
Hire of Cemetery Chapel - Godlingston interment		No Charge	No Charge
Hire of Cemetery Chapel - External interment	1/4/25	160.00	165.00
Memorial Benches			
Memorial Bench Plaque - Fitting Only	1/4/25	20.00	25.00

Swanage Town Council



DRAFT RESERVES POLICY

Contents

- 1. Introduction
- 2. General Reserve
- 3. Policy
- 4. Financial Risk Management
- 5. Earmarked Reserves
- 6. Statutory Reserves
- 7. Review of Adequacy of Reserves

To be reviewed: Finance & Governance Committee 17th December 2025

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1. Introduction

The Council is required, under statute, to maintain adequate financial reserves in order to meet the needs of the organisation. Section 49A of the Local Government Finance Act 1992, as amended, requires that local precepting authorities in England have regard to the level of reserves needed to meet estimated future expenditure when calculating the budget requirement. Consideration should also be given to the Joint Panel on Accountability & Governance (JPAG) Practitioners' Guide.

The Council's policy on the establishment, maintenance and adequacy of reserves and balances will be considered during the annual review of the Council's Medium Term Financial Strategy (MTFS) and preparation of the annual budget.

The Council will hold reserves for these three main purposes:

- a working balance to help cushion the impact of uneven cash flows and avoid unnecessary temporary borrowing this forms part of general reserves;
- a contingency to cushion the impact of unexpected events or emergencies this also forms part of general reserves;
- a means of building up funds, often referred to as earmarked reserves, to meet known or predicted requirements; earmarked reserves are accounted for separately but remain legally part of the General Fund.

An authority has no legal powers to hold reserves other than those for reasonable working capital needs, or for specifically earmarked purposes. The general reserve should not be significantly higher than the annual precept.

2. General Reserves – The General Fund Balance

The General Fund Balance, commonly termed the "working balance", is a balance on the Council's revenue account which is not held for any specific purpose other than to cushion the Council's finances against any unexpected short-term problems in the council's cash flow.

3. Policy: JPAG recommends that a General Reserve between three and twelve months of Net Revenue Expenditure is maintained, with larger authorities holding nearer to three months. However, an authority should adopt a General Reserve Policy to set a level appropriate to their size, situation and risks. They should plan their budget so as to ensure that the adopted level is maintained. Authorities with significant self-generated income (other than the precept or levy) should take into account situations that may lead to a loss in revenue as well as increased costs and adapt their general reserve accordingly. For this authority, a General Reserve is to be maintained at a level based upon a risk assessment carried out annually by the Responsible Financial Officer when setting the budget for the forthcoming year. Any surplus on the general reserve above the required balance may be used to fund capital

expenditure, be appropriated to earmarked reserves or used to limit any increase in the precept requirement.

4. Financial Risk Management

In order to assess the adequacy of the general fund when setting the annual budget, the Responsible Financial Officer will take account of the strategic, operational and financial risks facing the Council. The requirement of the level of the general fund balance for the forthcoming year will therefore be based upon a risk assessment of the Council's main areas of income and expenditure and take into account any provisions and contingencies that may be required. This financial risk assessment will be based upon the main financial risks identified in the Council's Corporate Risk Register

The main items to be considered are:

Financial Risk	Analysis of Risk
Pay inflation is greater than	The cost of living increase is above the level allowed for in
budgeted	the estimates.
Contractual inflation is	A general assumption is made when estimating the
greater than budgeted	percentage increase on rates & utilities. This may increase above budgeted inflation.
	Professional and other services costs increase above estimate.
Treasury management	The actual interest rate realised is below the rate predicted
income is not achieved	at budget setting.
Car park revenue is below	That a decrease in revenue is realised from estimate.
forecast	
Seasonal and rental income	That a decrease in revenue is realised from estimate.
is lower than	
budgeted/shortfall in income	
from fees and charges	
Insurance Cover	That events occur resulting in losses that are not covered
	by insurance.

5. Earmarked Reserves

Earmarked reserves represent amounts that are generally built up over a period of time which are earmarked for specific items of expenditure to meet known or anticipated liabilities or projects, and will naturally decrease as they are spent on their intended purpose. The 'setting aside' of funds to meet known future expenditure reduces the impact of meeting the full expenditure in one year. The Council, when establishing an earmarked reserve, will set out:

- the reason/purpose of the reserve;
- how and when the reserve can be used;
- procedures for the management and control of the reserve;

• a process and timescale for review of the reserve to ensure continuing relevance and adequacy.

The following earmarked reserves will be held by the Council:

Reserve	Use	Policy for Use
Beach Huts Reserve	To build up funds to meet future	To fund future capital projects as
	capital expenditure	agreed by full council
Environmental Projects	To build up funds to meet future	To fund future capital projects as
	capital expenditure	agreed by full council.
Community	To hold funds for the provision,	This money must be spent in
Infrastructure Levy	improvement, replacement,	accordance with Regulation 59 C,
	operation or maintenance of	within 5 years of receipt from the
	infrastructure; or	Unitary Authority.
	anything else that is concerned	This reserve should be utilised in
	with addressing the demands	the first instance for works to
	that development places on an	'infrastructure' as defined in
	area	Section 216 of the Planning Act
		2008
De Moulham Back Roads	To fund the repair and	That the surplus/(deficit) on the
	maintenance of the De	revenue account be appropriated
	Moulham Estate Back Roads	to/(from) the reserve
Treasury Risk	To build up funds to offset any	To transfer funds to the general
Management Reserve	potential loss upon the	fund upon crystallisation of losses
	redemption of strategic	from strategic investments
	investments	
Car Park Machines	To build up funds to replace car	That the purchase of equipment,
	park ticket machines	as agreed by Council, be met
		from this reserve
Play Equipment-General	To build up funds to replace	That the purchase of equipment,
Areas	play equipment	as agreed by Council, be met
		from this reserve
Vehicle & Plant	To build up funds to replace	That the purchase of vehicles and
Replacement	vehicles and plant	plant, as agreed by Council, be
		met from this reserve
Tennis Courts	To build up funds to resurface	That an agreed contribution be
Refurbishment	the tennis courts	made by the Council with an
		equal contribution to be met by
		the Tennis Club
King Georges Play Area	To build up funds to replace	That the purchase of equipment,
and Skate Park-MERGE	play & skate park equipment	as agreed by Council, be met
		from this reserve
Public Conveniences	To build up funds to meet future	To fund future capital projects as
Fund	capital expenditure	agreed by full council
IT Equipment	To hold funds to meet future	That the purchase of equipment,
	expenditure for IT equipment	as agreed by Council, be met
	replacement	from this reserve

Green Seafront	To build up funds to meet the	That expenditure to be met from
Enhancement Reserve	costs of improvements to the	the reserve is agreed by full
	Spa, Weather Station Field and	council
	Sandpit Field	
Community Sea Defence	To hold the funds provided by	To help fund public realm
Project Reserve	Wessex Water following an	improvements in connection with
	Enforcement Undertaking	a sea defence project
King George's Field	To hold any surplus on the	To fund future capital/revenue
Management Account	management account	expenditure as agreed by Council,
Reserve - MERGE		under a management agreement
Bandstand Reserve	To hold funds donated by the	To fund expenditure on the
	friends of Swanage Bandstand	maintenance of the bandstand, as
		agreed by Council
Asset Management Plan	To earmark funds to meet	To fund future major projects on
Reserve	future expenditure relating to	the Asset Management Plan as
	the Asset Management Plan	agreed by full council
Boat Park/Fishers Huts	To earmark funds to meet	That any expenditure to be met
Reserve	future expenditure relating to	from the reserve is agreed by
	the Boat Park & Fishers Huts	Council
Grants Reserve-NEW	To hold any surplus realised at	To fund requests for large grants
	year end on the	from local charities/organisations
	grants/donations budget	

6. Statutory Reserves

Local Authorities also hold reserves that arise out of the interaction of legislation and proper accounting practices. At Swanage Town Council this is:

• Capital Receipts Reserve - this reserve holds the proceeds from the sale of assets, and can only be used for capital purposes in accordance with regulations.

7. Review of the Adequacy of Balances and Reserves

As the Council's level of reserves are related to its precept requirement it is important that these reserves are not excessive. In assessing the adequacy of reserves the strategic, operational and financial risks facing the authority will be taken into account. The level of general and earmarked reserves will be reviewed as part of the annual budget preparation.

Appendix A

Draft Estimates - Earmarked Reserves 2026/27-2028/29

Earmarked Reserves	Forecast 31/03/2026	Estimate 31/03/2027	Estimate 31/03/2028	Estimate 31/03/2029
Beach Huts Reserve	105,000	115,000	0	10,000
Environmental Projects	92,000	117,000	142,000	167,000
Community Infrastructure Levy	285,020	285,020	0	0
De Moulham Back Roads	28,950	30,950	25,950	27,950
Treasury Risk Management Reserve	214,130	214,130	0	0
Car Park Machines	9,810	14,810	19,810	24,810
Play Equipment-General Areas	51,410	61,410	71,410	21,410
Vehicle & Plant Replacement	40,000	50,000	45,000	60,000
Tennis Courts Refurbishment	22,090	29,760	37,430	45,100
King Georges Play Area & Skate Park	37,100	37,100	37,100	37,100
Public Conveniences	160,000	175,000	15,000	30,000
IT Equipment Reserves	665	5,665	10,665	15,665
Green Seafront Enhancement Scheme	1,346,010	1,241,010	160,000	0
Community Sea Defence Project	450,000	450,000	0	0
King George's Field Management Account	24,610	39,610	57,660	75,760
Bandstand	9,890	9,890	9,890	0
Asset Management Plan Reserve	175,000	240,000	230,000	100,000
Boat Park/Fishers Huts Reserve	20,000	30,000	40,000	50,000
Grants Reserve	0	0	0	0
Reserves C f'd	3,071,685	3,146,355	901,915	664,795

Usable Capital Receipts Reserve	Forecast 31/03/2026	Estimate 31/03/2027	Estimate 31/03/2028	Estimate 31/03/2029
UCRR Balance B f'd	1,903,555	1,808,555	1,688,055	0
Capital expenditure	(95,000)	(120,500)	(1,688,055)	0
Capital Receipts	0	0	0	0
UCRR Balance C f'd	1,808,555	1,688,055	0	0

Draft Estimates – Total Reserves 2026/27-2028/29

Total Reserves	Forecast 31/03/2026	Estimate 31/03/2027	Estimate 31/03/2028	Estimate 31/03/2029
The General Fund	844,095	850,580	803,225	810,785
Earmarked Reserves	3,071,685	3,146,355	901,915	664,795
Unfunded/Borrowing	0	0	0	(185,000)
Useable Capital Receipts Reserve	1,808,555	1,688,055	0	0
Total of Reserves held by the Council	5,724,335	5,684,990	1,705,140	1,290,580

Swanage Town Council



<u>Draft Treasury Management and Investment Strategy Statement</u> <u>2026/27</u>

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1. General Overview

This strategy has been prepared in accordance with the Statutory Guidance on Local Government Investments 3rd Edition hereafter known as 'the Guidance', which has been issued under section 15(1)(a) of the Local Government Act 2003. Under that section of the act local authorities are required to "have regard" to "such guidance as the Secretary of State may issue".

The Guidance, which is applicable to all local authorities in England, states:

This guidance applies to parish councils.....providing their total investments exceeds, or are expected to exceed, £100,000 at any time during the financial year. Where a parish council....expects its total investments to be between £10,000 and £100,000, it is encouraged to adopt the principles in this guidance.

2. Capital Expenditure and Financing

Capital expenditure underpins the Authority's treasury management and investment strategy.

Decisions made to approve capital expenditure will have major consequences for the Council's investment capacity and implications for future financial sustainability. Capital expenditure, capital financing and treasury management activity contributes to the Council's provision of services.

Capital expenditure is where the Authority spends money on assets, such as property or vehicles, that will be used for more than one year. In local government this includes spending on assets owned by other bodies, and loans and grants to other bodies enabling them to buy assets. The Authority has some limited discretion on what counts as capital expenditure, for example assets costing below £10,000 are not capitalised and are charged to revenue in year.

All capital expenditure must be financed either from the Authority's own resources (revenue, reserves and capital receipts), external sources (grants and other contributions) or debt (borrowing).

In 2026/27, the Authority is planning capital expenditure of £365,500 as summarised below:

Table 1: Estimates of Capital Expenditure in £, Swanage Town Council Budget Book 2026/27

	2024/25 actual	2025/26 forecast	2026/27 budget	2027/28 estimate	2028/29 estimate
Capital Receipts	225,181	95,000	120,500	1,688,055	0
Earmarked Reserves	39,437	182,000	105,000	2,240,140	400,000
Community Infrastructure Levy	15,529	105,000	0	285,020	0
Grants/Contributions	85,476	65,640	0	0	0
External sources	0	0	0		185,000
General Fund	0	33,615	140,000	131,785	130,000
TOTAL	365,623	481,255	365,500	4,345,000	715,000

For 2026/27 the capital programme is expected to be financed from the Authority's own resources. In 2028/29 it is anticipated that a borrowing requirement may materialise given the provisional costings of the Green Seafront Scheme (GSS). However, the financing requirement for this scheme is subject to change pending a further detailed business plan and the potential for capital receipts being realised.

Debt is only a temporary source of finance, since loans must be repaid, being financed from revenue. Alternatively, proceeds from selling capital assets (known as capital receipts) and any realised gain from the redemption of strategic investments may be used to replace debt financing.

Treasury Management and Investment Strategy 2026/27

An Authority may invest its money for three broad purposes:

- because it has surplus cash as a result of its day-to-day activities, for example when income is received in advance of expenditure (known as *treasury management investments*),
- to support local public services by lending to or buying shares in other organisations (service investments), and
- to earn investment income (known as *commercial investments* where this is the main purpose).

Investments made by local authorities can be classified into one of two main categories:

- Investments held for treasury management purposes; and
- Other, non-treasury, investments.

As such it has been deemed appropriate to separate this strategy into two sections; the treasury management strategy recommended by CIPFA and the non-treasury investment strategy required by the Ministry of Housing, Communities and Local Government (MHCLG).

a) Treasury Management Investments

Treasury management is the management of the Authority's cash flows, borrowing and investments, and the associated risks. The Authority typically receives its income in cash (e.g. from taxes and services) before it pays for its expenditure in cash (e.g. through payroll and invoices). It also holds reserves for future expenditure. These activities, plus the timing of borrowing decisions, lead to a cash surplus which is invested in accordance with guidance from the Chartered Institute of Public Finance and Accountancy.

The Authority has invested substantial sums of money and is therefore exposed to financial risks including the loss of invested funds and the revenue effect of changing interest rates. The successful identification, monitoring and control of financial risk are therefore central to the Authority's prudent financial management. The contribution that these investments make to the objectives of the Authority is to support effective treasury management activities.

Treasury risk management at the Authority is conducted with due regard to the Chartered Institute of Public Finance and Accountancy's *Guidance for Smaller Public Organisations on the Application of the CIPFA Code of Practice for Treasury Management in the Public Services: Code of Practice and Cross-*

Sectoral Guidance Notes 2017 Edition (the CIPFA Code) which requires the Authority to approve a treasury management strategy before the start of each financial year. This report fulfils the Authority's obligation to have regard to the CIPFA Code and any other appropriate guidance.

In accordance with MHCLG Guidance, the Authority will be asked to approve a revised Treasury Management Strategy Statement should the assumptions on which this report is based change significantly. Such circumstances would include, for example, a large, unexpected change in interest rates, or in the Authority's capital programme or in the level of its investment balance.

i) External Context

Economic background: The impact on the UK from the government's Autumn Budget will influence the Authority's treasury management strategy for 2026/27. Other influences will include lower short-term interest rates alongside higher medium- and longer-term rates, slower economic growth, together with ongoing uncertainties around the global economy, stock market sentiment, and ongoing geopolitical issues.

The Bank of England's Monetary Policy Committee (MPC) maintained Bank Rate at 4.00% in November 2025, following a 0.25% cut in August. At the November meeting, five members, including the Governor's deciding vote, supported holding rates steady, while four favoured a further reduction to 3.75%.

The accompanying Monetary Policy Report projected modest economic growth, with GDP expected to rise by 0.2% in the final calendar quarter of 2025. Annual growth is forecast to ease from 1.4% before improving again later, reflecting the delayed effects of lower interest rates, looser monetary conditions, stronger global activity, and higher consumer spending. The view of modest economic growth going forward was echoed by the Office for Budget Responsibility in its Economic and fiscal outlook published in line with the Autumn Statement which revised down its estimate of annual real GDP to around 1.5% on average between 2025 and 2030.

CPI inflation was 3.8% in September 2025, unchanged from the previous two months and below the 4.0% expected. Core CPI eased to 3.5% from 3.6%, contrary to forecasts of a rise to 3.7%. The Bank of England's November Monetary Policy Report projects inflation to fall from this level - expected to mark the peak - to 3.2% by March 2026, before steadily returning to the 2% target by late 2026 or early 2027.

The labour market continues to ease with rising unemployment, falling vacancies and flat inactivity. In the three months to September 2025, the unemployment rate increased to 5.0%, while the employment rate slipped to 75.0% and the inactivity rate held at 21.0%. Pay growth for the same period eased modestly, with total earnings (including bonuses) rising by 4.8% and regular pay up 4.6%. Going forward, the Bank predicts the unemployment rate will increase modestly to around 5.0% by around the end of 2025 before trending downwards at a gradual pace over the rest of the time horizon.

The US Federal Reserve also continued to cut rates, most recently reducing the target range for the Federal Funds Rate by 0.25% at its October 2025 meeting, to 3.75%-4.00%, in line with expectations.

Financial markets anticipate a further 0.25% cut in December, although Chair Jerome Powell has cautioned that this is not guaranteed, signalling the Fed may pause before any additional easing. A factor influencing a potential pause is the ongoing government shutdown, which has delayed the publication of several important data releases used to inform monetary policy decisions.

The European Central Bank (ECB) kept its key interest rates unchanged in October for a third consecutive month, maintaining the deposit rate at 2.0% and the main refinancing rate at 2.15%. The ECB reiterated that future policy decisions will remain data-dependent, noting that inflation is close to its 2% target and that the euro area economy continues to expand despite a challenging global environment, including heightened geopolitical risks and trade tensions.

Credit outlook: Credit Default Swap (CDS) prices, which spiked in April 2025 following President Trump's 'Liberation Day' tariff announcements, have since trended lower, returning to levels broadly consistent with their 2024 averages. Although CDS prices rose modestly in October, the overall credit outlook remains stable, and credit conditions are expected to remain close to the range seen over the past two years.

While lower interest rates may weigh on banks' profitability, strong capital positions, easing inflation, steady economic growth, low unemployment, and reduced borrowing costs for households and businesses all support a favourable outlook for the creditworthiness of institutions on (the authority's treasury management advisor) Arlingclose's counterparty list. Arlingclose's advice on approved counterparties and recommended investment durations is kept under continuous review and will continue to reflect prevailing economic and credit conditions.

Interest rate forecast (December 2025): Arlingclose, the Authority's treasury management adviser, currently forecasts that the Bank of England's Monetary Policy Committee will continue to reduce Bank Rate through 2025 and 2026, reaching around 3.25%. This forecast reflects amendments made following the Autumn Budget and an assessment of the fiscal measures and their market implications.

Long-term gilt yields, and therefore interest rates payable on long-term borrowing, are expected to remain broadly stable on average, though with continued volatility, and to end the forecast period marginally lower than current levels. Yields are likely to stay higher than in the pre-quantitative tightening era, reflecting ongoing balance sheet reduction and elevated bond issuance. Short-term fluctuations are expected to persist in response to economic data releases and geopolitical developments.

A more detailed economic and interest rate forecast provided by Arlingclose is in Appendix A.

For the purpose of setting the budget, it has been assumed that new treasury investments will be made at a yield of 3.25%-3.5%.

ii) Local Context

On 30th September 2025, the Authority held investments with a book value of £7.02m (current value of £7.19m). This is set out in further detail at **Appendix B**. Forecast changes in these sums are shown in Table 2 below.

Table 2: Investment Capacity Reserves - Summary and Forecast

	Actual 31-Mar-25	Forecast 31-Mar-26	Estimated 31-Mar-27	Estimated 31-Mar-28	Estimated 31-Mar-29
	£m	£m	£m	£m	£m
General Reserves	0.84	0.84	0.85	0.80	0.81
Earmarked reserves	3.06	3.07	3.15	0.90	0.66
Unfunded/Borrowing	0.00	0.00	0.00	0.00	-0.19
Capital Receipts	1.90	1.81	1.68	0.00	0.00
Treasury Investments	5.80	5.72	5.68	1.70	1.29

iii) Borrowing Strategy

Local Council borrowing is governed by Schedule 1 to the Local Government Act 2003. Parish & town councils in England have to apply and receive approval from the Secretary of State before taking up any borrowing. Certain temporary borrowings do not require borrowing approval. The amount that an individual town council will be authorised to borrow will normally be limited to a maximum of £500,000 in any single financial year. However, MHCLG/DAPTC have indicated that this amount could be higher based upon a robust business plan being approved. Borrowing may only be entered into for a purpose that would be capital expenditure as defined in section 16 of the Local Government Act 2003 and the decision to borrow must be made by full council.

The Authority is currently debt free, but its capital expenditure plans imply a borrowing requirement in 2028/29. Short-term interest rates have fallen over the past year, and are expected to fall a little further, and it is therefore likely to be more cost effective over the medium-term to either use internal resources, or to borrow short-term loans instead. Any potential future capital financing options will be assessed so as to minimise the costs to revenue The current working assumption is that any borrowing requirement will be short term and met from capital receipts.

Consideration may also be given to other sources of debt finance, which although they are not classed as borrowing, but may be classed as other debt liabilities. These are:

- leasing
- hire purchase

Any potential future capital financing options will be assessed so as to minimise the costs to revenue.

The Responsible Financial Officer may from time to time authorise the use of a temporary bank overdraft facility to facilitate cash flow throughout the financial year.

iv) Investment Strategy

The Authority holds significant invested funds, representing income received in advance of expenditure plus balances and reserves held. In the past 12 months, the Authority's investment balance has ranged between £6.0m and £7.0m (book value) and £6.1m and £7.2m (current value). The funds that the Council holds for investment purposes are expected to decrease in the forthcoming year due to the financing of the Council's capital programme.

Objectives & Risk Management: The CIPFA Code requires the Authority to invest its funds prudently, and to have regard to the security and liquidity of its investments before seeking the highest rate of return, or yield. The Authority's objective when investing money is to strike an appropriate balance between risk and return, minimising the risk of incurring losses from defaults and the risk of receiving unsuitably low investment income. Where balances are expected to be invested for more than one year, the Authority will aim to achieve a total return that is equal or higher than the prevailing rate of inflation, in order to maintain the spending power of the sum invested. The Authority aims to be a responsible investor and will consider environmental, social and governance (ESG) issues when investing.

Strategy: Treasury investments include both short-term low risk instruments to manage day-to-day cash flows and longer-term instruments where limited additional risk is accepted in return for higher investment income to support local public services. The existing portfolio of strategic pooled funds will be reviewed periodically, at least on a quarterly basis, with a view to liquidating a proportion of strategic investments in order to ensure funds are available to finance the capital programme and to maintain a diversified portfolio.

ESG policy: Environmental, social and governance (ESG) considerations are increasingly a factor in global investors' decision making, but the framework for evaluating investment opportunities is still developing and therefore the Authority's ESG policy does not currently include ESG scoring or other real-time ESG criteria at an individual investment level. When investing in banks and funds, the Authority will prioritise banks that are signatories to the UN Principles for Responsible Banking and funds operated by managers that are signatories to the UN Principles for Responsible Investment, the Net Zero Asset Managers Alliance and/or the UK Stewardship Code.

Approved Counterparties: The Authority may invest its surplus funds with any of the counterparty types in Table 3 below, subject to the cash limits (per counterparty) and the time limits shown.

Table 3: Treasury investment counterparties and limits

Sector	Time limit	Counterparty limit	Sector limit
The UK Government	50 years	Unlimited	n/a
Local authorities & other government entities	25 years	£1m	Unlimited
Secured investments *	25 years	£1m	Unlimited
Banks (unsecured) *	13 months	£1m	£2m
Building societies (unsecured) *	13 months	£0.5m	£1m
Money market funds *	n/a	£0.75m	£2m
Strategic pooled funds	n/a	£4m	£6m

Minimum Credit Rating: Treasury investments in the sectors marked with an asterisk will only be made with entities whose lowest published long-term credit rating is no lower than [A-]. Where available, the credit rating relevant to the specific investment or class of investment is used, otherwise

the counterparty credit rating is used. However, investment decisions are never made solely based on credit ratings, and all other relevant factors including external advice will be taken into account.

UK Government: Sterling-denominated investments with or explicitly guaranteed by the UK Government, including the Debt Management Account Deposit Facility, treasury bills and gilts. These are deemed to be zero credit risk due to the government's ability to create additional currency and therefore may be made in unlimited amounts for up to 50 years.

Local authorities and other government entities: Loans to, and bonds and bills issued or guaranteed by, other national governments, regional and local authorities and multilateral development banks. These investments are not subject to bail-in, and there is generally a lower risk of insolvency, although they are not zero risk.

Secured investments: Investments secured on the borrower's assets, which limits the potential losses in the event of insolvency. The amount and quality of the security will be a key factor in the investment decision. Covered bonds, secured deposits and reverse repurchase agreements with banks and building societies are exempt from bail-in. Where there is no investment specific credit rating, but the collateral upon which the investment is secured has a credit rating, the higher of the collateral credit rating and the counterparty credit rating will be used. The combined secured and unsecured investments with any one counterparty will not exceed the cash limit for secured investments.

Banks and building societies (unsecured): Accounts, deposits, certificates of deposit and senior unsecured bonds with banks and building societies, other than multilateral development banks. These investments are subject to the risk of credit loss via a bail-in should the regulator determine that the bank is failing or likely to fail. See below for arrangements relating to operational bank accounts.

Money market funds: Pooled funds that offer same-day or short notice liquidity and very low or no price volatility by investing in short-term money markets. They have the advantage over bank accounts of providing wide diversification of investment risks, coupled with the services of a professional fund manager in return for a small fee. The Authority will take care to diversify its liquid investments over a variety of providers to ensure access to cash at all times.

Strategic pooled funds: Bond, equity and property funds that offer enhanced returns over the longer term but are more volatile in the short term. These allow the Authority to diversify into asset classes other than cash without the need to own and manage the underlying investments. Because these funds have no defined maturity date, but are available for withdrawal after a notice period, their performance and continued suitability in meeting the Authority's investment objectives will be monitored regularly.

Operational bank accounts: The Authority may incur operational exposures, for example through current accounts, collection accounts and merchant acquiring services, to any UK bank with credit ratings no lower than BBB- and with assets greater than £25 billion. These are not classed as investments, but are still subject to the risk of a bank bail-in, and balances will therefore be kept below £2m per bank. The Bank of England has stated that in the event of failure, banks with assets greater than £25 billion are more likely to be bailed-in than made insolvent, increasing the chance of the Authority maintaining operational continuity.

Risk Assessment and Credit Ratings: Credit ratings are obtained and monitored by the Authority's treasury advisers, who will notify changes in ratings as they occur. Where an entity has its credit rating downgraded so that it fails to meet the approved investment criteria then:

- no new investments will be made,
- any existing investments that can be recalled or sold at no cost will be, and
- full consideration will be given to the recall or sale of all other existing investments with the affected counterparty.

Where a credit rating agency announces that a credit rating is on review for possible downgrade (also known as "rating watch negative" or "credit watch negative") so that it may fall below the approved rating criteria, then only investments that can be withdrawn on the next working day will be made with that organisation until the outcome of the review is announced. This policy will not apply to negative outlooks, which indicate a long-term direction of travel rather than an imminent change of rating.

Other Information on the Security of Investments: The Authority understands that credit ratings are good, but not perfect, predictors of investment default. Full regard will therefore be given to other available information on the credit quality of the organisations in which it invests, including credit default swap prices, financial statements, information on potential government support, reports in the quality financial press and analysis and advice from the Authority's treasury management adviser. No investments will be made with an organisation if there are substantive doubts about its credit quality, even though it may otherwise meet the above criteria.

Reputational aspects: The Authority is aware that investment with certain counterparties, while considered secure from a purely financial perspective, may leave it open to criticism, valid or otherwise, that may affect its public reputation, and this risk will therefore be taken into account when making investment decisions.

When deteriorating financial market conditions affect the creditworthiness of all organisations, as happened in 2008, 2020 and 2022 this is not generally reflected in credit ratings, but can be seen in other market measures. In these circumstances, the Authority will restrict its investments to those organisations of higher credit quality and reduce the maximum duration of its investments to maintain the required level of security. The extent of these restrictions will be in line with prevailing financial market conditions. If these restrictions mean that insufficient commercial organisations of high credit quality are available to invest the Authority's cash balances, then the surplus will be deposited with the UK Government, via the Debt Management Office or invested in government treasury bills for example, or with other local authorities. This will cause investment returns to fall but will protect the principal sum invested.

Investment Limits: In order to minimise the amount of reserves that would be put at risk in the case of a single default, the maximum that will be lent to any one organisation (other than the UK Government) will be £4million. A group of entities under the same ownership will be treated as a single organisation for limit purposes. Limits are also placed on fund managers and foreign countries.

Investments in pooled funds and multilateral development banks do not count against the limit for any single foreign country, since the risk is diversified over many countries.

Table 4: Investment Limits

	Cash limit
Any group of organisations under the same ownership	£4m per group
Any group of pooled funds under the same management	£4m per manager
Foreign Countries	£1m per country

Liquidity management: The Authority will invest prudently in the short term to ensure the liquidity of funds, to minimise the risk of the Authority not being able to meet its financial commitments.

The Authority will spread its liquid cash over at least three providers (e.g. bank accounts and money market funds) to ensure that access to cash is maintained in the event of operational difficulties at any one provider.

v) <u>Treasury Management Prudential Indicators</u>

The Authority will measure and manage its exposures to treasury management risks using the following indicators.

Security: The Authority has adopted a voluntary measure of its exposure to credit risk by monitoring the value-weighted average credit rating of its investment portfolio. This is calculated by applying a score to each investment (AAA=1, AA+=2, etc.) and taking the arithmetic average, weighted by the size of each investment. Unrated investments are assigned a score based on their perceived risk.

Credit risk indicator	Target
Portfolio average credit rating	Α

Liquidity: The Authority has adopted a voluntary measure of its exposure to liquidity risk by monitoring the amount of cash available to meet unexpected payments within a rolling three-month period, without additional borrowing.

Liquidity risk indicator	Target		
Total cash available within 3 months	£0.75m		

vi) Financial Implications

The budget for investment income in 2026/27 is £220,000, with new investments expected to yield an interest rate of 3.25%-3.5%. If actual levels of investments, or actual interest rates differ from those forecast, performance against budget will be correspondingly different.

Where investment income exceeds budget, e.g. from higher risk investments including pooled funds, then the revenue excess will be transferred to a treasury risk management reserve to cover the risk of capital losses in future years.

b) Non-treasury Investments

The Guidance focuses on non-treasury investments including:

- loans made for service purposes
- shares in companies bought for service purposes
- loans to and shares in subsidiaries, irrespective of the purpose of the company
- non-financial assets (e.g. property) held primarily or partially to generate a profit

i) Service Investments: Loans

Contribution: Supplemental to Section 12 of the Local Government Act 2003 or Section 24 of the Local Government Act 1988, under the General Power of Competence, Section 1 of the Localism Act 2011, the authority may choose to make loans to local enterprises, local charities or community organisations, wholly owned companies and joint ventures as part of a wider strategy for local economic growth even though these loans may not all be seen as prudent if adopting a narrow definition of prioritising security and liquidity.

The Council does not currently lend money directly to any local businesses, local charities or community organisations, or housing associations. However, this has not been precluded from any potential future transactions.

Security: The main risk when making service loans is that the borrower will be unable to repay the principal lent and/or the interest due.

Risk assessment: Should the Council be approached to make a loan to support local public services and as part of a wider strategy to stimulate local economic growth it may consider applications. The Authority will assess the risk of loss before entering into any service loan, while having regard to the Guidance and must be able to demonstrate that:

- Total financial exposure to these type of loans are proportionate;
- They must use an allowed "expected credit loss" model for loans as set out in the "International Financial Reporting Standard (IFRS) 9 Financial Instruments" as adopted by proper practices to measure the credit risk of the loan portfolio;
- There are appropriate credit control arrangements to recover overdue repayments in place and;
- The Authority must formally agree the total level of loans by type that it is willing to make and that the total loan book is within self-assessed limits.

ii) Service Investments: Shares

Contribution: The Council does not currently invest in the shares of any local businesses.

Security: One of the risks of investing in shares is that they fall in value meaning that the initial outlay may not be recovered.

Risk assessment: Any application received to invest in shares from another party will be assessed on its own merits and must be able to demonstrate a benefit to local public services and stimulate local economic growth. Although the investment in shares has not been precluded, it is unlikely that the

Council would approve this type of investment due to the high level of risk that this category of investment carries.

Non-specified Investments: Shares are the only investment type that the Authority has identified that meets the definition of a non-specified investment in the government guidance. The Authority has not adopted any procedures for determining further categories of non-specified investment since none are likely to meet the definition.

iii) Commercial Investments: Property

Contribution: The Council does not currently invest directly in commercial property with the intention of making a profit that will be spent on local public services.

Security: In accordance with government guidance, the Authority considers a property investment to be secure if its accounting valuation is at or higher than its purchase cost including taxes and transaction costs.

Risk assessment: The Authority will assess the risk of loss before entering into and whilst holding property investments, should this type of investment be considered at a future date.

Liquidity: Compared with other investment types, property is relatively difficult to sell and convert to cash at short notice, and can take a considerable period to sell in certain market conditions. As such the Council will only enter into the purchase of property through pooled funds, a treasury management investment, unless the Council is able to demonstrate that the purchase of commercial property would be a benefit to local public services and/or stimulate local economic growth.

4. Related Matters

Policy on Use of Financial Derivatives: In the absence of any explicit legal power to do so, the Authority will not use standalone financial derivatives (such as swaps, forwards, futures and options). Derivatives embedded into loans and investments, including pooled funds and forward starting transactions, may be used, and the risks that they present will be managed in line with the overall treasury risk management strategy.

Borrowing in Advance of Need: The Council recognises that the borrowing of money purely to invest is ultra vires and the Council will not engage in this activity.

Markets in Financial Instruments Directive: The Authority has retained retail client status with its providers of financial services, including advisers, banks, brokers and fund managers, allowing it access to a smaller range of services but with the greater regulatory protections afforded to individuals and small companies. Presently, given the size and range of the Authority's treasury management activities, this is the only status that the Authority can adopt.

Retail Client Suitability Repor: As a retail client, the council is obliged by its treasury advisors, Arlingclose, to complete a Retail Client Suitability Report, which will be reviewed at least annually to ensure it is still fit for purpose. The report summarises the Council's financial position, its investment objectives and constraints, acknowledges risk and gives a recommendation as to the suitability of the Council's investment portfolio in achieving its objective.

5. Capacity, Skills and Culture

Elected members and statutory officers: The needs of the Authority's treasury management staff for training in investment management are assessed as part of the staff appraisal process, and additionally when the responsibilities of individual members of staff change. Where Council staff do not have the knowledge and skills required, use is made of external advisers and consultants that are specialists in their field. The Council currently employs Arlingclose Limited as treasury management advisers.

Staff attend training courses, seminars and conferences provided by Arlingclose. Elected members are also encouraged to engage in investment decisions and are invited to attend strategy meetings held with Arlingclose.

Corporate governance: The Council delegates responsibility for the implementation and monitoring of its treasury management policies and practices to the Finance & Governance Committee and for the execution and administration of treasury management decisions to the Responsible Finance Officer who acts in accordance with the organisation's policy statement and TMPs.

The Finance & Governance Committee is responsible for ensuring effective scrutiny of the treasury management strategy, policies and investment decisions.

Appendix A – Arlingclose Economic & Interest Rate Forecast – December 2025

Underlying assumptions:

- The Budget signalled further fiscal (tax/spend) tightening across this parliament. Most tax changes take effect from 2028, while welfare and spending start from April 2026. Taken together, the timing of these announcements means the fiscal stance is likely to be slightly looser than expected for the next two years (with increased government spending), before tightening sharply from 2028 (with large tax rises).
- Despite the near-term looser fiscal stance, the new policies add little support for activity in 2026. Even before the Budget, economic data was pointing to a slower growth outlook. Meanwhile, disinflation has been evident and planned government actions on train fares and energy bills will also dampen inflation next year.
- The close vote in November to keep Bank Rate at 4% reflected pre-Budget uncertainty. With no major growth or inflation boosts in the Budget, a cut to 3.75% in December continues to look highly likely.
- Inflation fell to 3.6% in October. Business surveys point to weaker pricing power and household inflation expectations are easing, although they remain high. Wage growth is moderating amid rising unemployment and overall activity is flat. Confidence has been hit by the run-up to the Budget and a strong rebound seems improbable in the near term.
- Weak growth and softer inflation strengthen the case for dovish MPC members to push for
 further Bank Rate cuts, while undermining arguments of more hawkish members. There will
 still be questions over whether Government can deliver the fiscal tightening it set out, given
 a history of U-turns, and timing ahead of the next General Election. The December meeting
 will offer a clearer view of how divided the MPC really is.
- Risks to the growth and inflation outlook lie to the downside, which if crystallised may ultimately deliver lower Bank Rate than our central case.
- Lower inflation expectations and a tighter fiscal stance have helped bring down gilt yields,
 especially at the long end. Even so, sustained heavy borrowing across advanced economies,
 the DMO's move towards issuing more short-dated gilts and lingering doubts about the
 government's fiscal plans will keep short to medium yields above the levels implied by interest
 rate expectations alone.

Forecast:

- Following the 2025 Budget, we continue to forecast a 0.25% Bank Rate cut in December to 3.75%.
- Continuing disinflation, rising unemployment, softening wage growth and low confidence suggests that monetary policy will be eased to stimulate activity ahead of incoming fiscal tightening post-2028.
- Arlingclose now expects Bank Rate to be cut to 3.25% by Q2 2026, with risks weighted to the downside.
- Medium and long-term gilt yields continue to incorporate premia for UK government credibility and global uncertainty. These issues may not be resolved quickly and we expect yields to remain higher than would normally be consistent with Bank Rate expectations.
- However, the lower path for Bank Rate maintains the downside risks to Arlingclose's gilt yield forecasts.

	Current	Dec-25	Mar-26	Jun-26	Sep-26	Dec-26	Mar-27	Jun-27	Sep-27	Dec-27	Mar-28	Jun-28	Sep-28
Official Bank Rate					·				·				
Upside risk	0.00	0.25	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
Central Case	4.00	3.75	3.50	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
Downside risk	0.00	0.00	-0.25	-0.50	-0.50	-0.50	-0.50	-0.50	-0.50	-0.50	-0.50	-0.50	-0.50
3-month money ma	rket rate												
Upside risk	0.00	0.25	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
Central Case	3.90	3.65	3.50	3.40	3.35	3.35	3.35	3.35	3.35	3.35	3.35	3.35	3.35
Downside risk	0.00	0.00	-0.25	-0.50	-0.50	-0.50	-0.50	-0.50	-0.50	-0.50	-0.50	-0.50	-0.50
5yr gilt yield													
Upside risk	0.00	0.40	0.45	0.50	0.55	0.60	0.65	0.70	0.70	0.70	0.70	0.70	0.70
Central Case	3.92	3.90	3.85	3.80	3.75	3.75	3.75	3.75	3.75	3.75	3.75	3.80	3.80
Downside risk	0.00	-0.50	-0.60	-0.70	-0.80	-0.85	-0.85	-0.85	-0.85	-0.85	-0.85	-0.85	-0.85
10yr gilt yield													
Upside risk	0.00	0.40	0.45	0.50	0.55	0.60	0.65	0.70	0.70	0.70	0.70	0.70	0.70
Central Case	4.48	4.40	4.35	4.30	4.25	4.25	4.25	4.25	4.25	4.25	4.25	4.30	4.30
Downside risk	0.00	-0.50	-0.60	-0.70	-0.80	-0.85	-0.85	-0.85	-0.85	-0.85	-0.85	-0.85	-0.85
20yr gilt yield													
Upside risk	0.00	0.40	0.45	0.50	0.55	0.60	0.65	0.70	0.70	0.70	0.70	0.70	0.70
Central Case	5.13	4.90	4.85	4.80	4.75	4.75	4.75	4.75	4.75	4.75	4.75	4.80	4.80
Downside risk	0.00	-0.50	-0.60	-0.70	-0.80	-0.85	-0.85	-0.85	-0.85	-0.85	-0.85	-0.85	-0.85
50yr gilt yield													
Upside risk	0.00	0.40	0.45	0.50	0.55	0.60	0.65	0.70	0.70	0.70	0.70	0.70	0.70
Central Case	4.73	4.50	4.50	4.45	4.45	4.45	4.45	4.45	4.45	4.45	4.45	4.50	4.50
Downside risk	0.00	-0.50	-0.60	-0.70	-0.80	-0.85	-0.85	-0.85	-0.85	-0.85	-0.85	-0.85	-0.85

PWLB Standard Rate = Gilt yield + 1.00% PWLB Certainty Rate = Gilt yield + 0.80% PWLB HRA Rate = Gilt yield + 0.40% National Wealth Fund (NWF) Rate = Gilt yield + 0.40%

Appendix B – Investment Portfolio Position 30 September 2025

Investment Portfolio	31.03.25 Balance	Net Movement	30.09.25 Balance	30.09.25 Income Return	
	£	£	£	%	
Banks and building societies (unsecured)	73,888	55,816	129,704		
Money Market Funds	750,000	500,000	1,250,000		
UK Govt/DMADF – DMO Deposit/Gilts	1,650,000	475,000	2,125,000		
Total Internal Investments	2,473,888	1,030,816	3,504,704	3.91%	
Investments in Pooled Funds:					
Property	2,372,612	5,311	2,377,923		
Bonds	425,097	3,509	428,606		
Multi-Asset	863,791	19,318	883,109		
Total External Funds-Market Value	3,661,500	28,138	3,689,638	4.80%	
TOTAL INVESTMENTS	6,135,388	1,058,954	7,194,342	4.37%	

DRAFT SWANAGE TOWN COUNCIL INFORMATION TECHNOLOGY (IT) POLICY



Introduction

Swanage Town Council recognises the importance of effective and secure information technology (IT) and email usage in supporting its business, operations, and communications.

This policy outlines the guidelines and responsibilities for the appropriate use of IT resources and email by council members, employees, volunteers, and contractors.

1. Scope

This policy sets out how Swanage Town Council manages and protects its information technology (IT) systems, electronic communications, and digital data. It applies to:

- All individuals who use Swanage Town Council's IT resources including councillors, employees, contractors, and volunteers who use IT systems or devices for council business,
- All council-owned devices, systems, software, and online services, and
- Any personal devices used to access or process council information.

The aim of this policy is to ensure that the council's digital activities are secure, lawful, and transparent, in accordance with the Practitioners' Guide 2025 and Assertion 10: Digital and Data Compliance in the Annual Governance Statement.

2. Acceptable use of IT resources and email

Swanage Town Council IT resources and email accounts are to be used for official council-related activities and tasks. Limited personal use is permitted, provided it does not interfere with work responsibilities or violate any part of this policy. All users must adhere to ethical standards, respect copyright and intellectual property rights, and avoid accessing inappropriate or offensive content.

3. Device and software usage

Council-owned equipment (laptops, tablets, printers, etc.) remains the property of the council. Users must exercise caution when downloading files, software and applications and downloads are only allowed onto devices with virus checking

software. Equipment must be returned to the council when an individual leaves office or employment. Any loss, theft, or damage must be reported immediately.

4. Data management and security

All sensitive and confidential Swanage Town Council data should be stored and transmitted securely using approved methods. Regular data backups should be performed to prevent data loss, and secure data destruction methods should be used when necessary.

5. Network, internet usage and Social Media

Swanage Town Council's network and internet connections should be used responsibly and efficiently for authorised purposes. Policy in relation to employees is set out in the staff handbook. Downloading and sharing copyrighted material without proper authorisation is prohibited. The council's official social media accounts are managed by Planning and Community Engagement Manager as authorised by the Council.

- Councillors should not comment on behalf of the council using personal profiles.
- Posts and comments must be factual, respectful, and non-political.
- Inappropriate or offensive content must be reported to the Clerk for moderation or removal.
- Use of messaging platforms (e.g. WhatsApp, Facebook Messenger) for council business must be limited to administrative coordination and not decisionmaking.

6. Email communication

Email accounts provided by Swanage Town Council are for official communication only. The parameters for employee use are set out in the staff handbook. Emails should be professional and respectful in tone. Confidential or sensitive information must not be sent via email without appropriate security measures being taken.

Be cautious with attachments and links to avoid phishing and malware. Verify the source before opening any attachments or clicking on links.

- All council business must be conducted through official council email accounts (e.g. <u>cllrxxxx@swanagecouncillors.uk</u>).
- Councillors and staff must not use personal email addresses for council work or forward council emails to personal inboxes.
- Passwords must be strong and changed regularly.
- Access to council email accounts will be withdrawn when a councillor or employee leaves their role, and all records must be retained by the council.

7. Password and account security

Swanage Town Council users are responsible for maintaining the security of their accounts and passwords. Passwords should be strong and not shared with others. Regular password changes are encouraged to enhance security.

8. Mobile devices and remote work

Mobile devices provided by Swanage Town Council should be secured with passcodes and/or biometric authentication. When working remotely, users should follow the same security practices as if they were in the office.

9. Email monitoring

Swanage Town Council reserves the right to monitor email communications to ensure compliance with this policy and relevant laws. Monitoring will be conducted in accordance with the Data Protection Act and GDPR.

10. Retention and archiving

Emails should be retained and archived in accordance with legal and regulatory requirements. Regularly review and delete unnecessary emails to maintain an organised inbox.

11. Reporting security incidents

All suspected security breaches or incidents should be reported immediately to the designated IT point of contact for investigation and resolution. Report any email-related security incidents or breaches to the IT administrator immediately.

- All council devices must have up-to-date antivirus software and system updates installed.
- Two-factor authentication (2FA) should be enabled wherever possible.
- Passwords must be unique to council accounts and not reused across personal accounts.
- Councillors and staff must be alert to phishing emails and avoid opening suspicious links or attachments.
- Any suspected cyber incident must be reported to the Clerk without delay.

12. Training and awareness

Swanage Town Council will provide regular training and resources to educate users about IT security best practices, privacy concerns, and technology updates. All employees and councillors will receive regular training on email security and best

practices. All councillors and staff will receive periodic training on IT security, data protection, and digital governance.

13. Compliance and consequences

Failure to comply with this policy may result in disciplinary action or referral to the Monitoring Officer, depending on the individual's role and the seriousness of the breach.

14. Policy review

This policy will be reviewed annually to ensure its relevance and effectiveness. Updates may be made to address emerging technology trends and security measures.

15. Contacts

For IT related enquiries or assistance, staff and councillors can contact: Four Counties on 01963 364466.

For suspected security breaches, staff and councillors can contact: the Town Clerk on 01929 423636.

All staff and councillors are responsible for the safety and security of Swanage Town Council's IT and email systems. By adhering to this IT Policy, Swanage Town Council aims to create a secure and efficient IT environment that supports its mission and goals.

Date	Changes made
5 th November 2025	Template policy amended for Swanage Town Council.
12 th December 2025	Draft policy amended in light of Staff Handbook Internet and E-mail Policy.
17 th December 2025	Draft Policy presented to Finance & Governance Committee for recommendation to adopt.
	Policy adopted by Full Council.



Fraud Prevention

Procurement

Report for: Swanage Town Council

Date: September 2025



Introduction

As part of our Data Protection Officer (DPO) Support Service a compliance assessment was conducted at Swanage Town Council on the 27 August 2025. Usually the visits are conducted onsite, however, the assessment was conducted via telephone conference. Discussions were had with the Town Clerk (Martin Ayres) and the Democratic Service Officer (Emma Evans). The compliance review covered the following areas:

1.	Governance	8. Data Breaches
2.	Accountability	9. Subject Access Requests (SARs)
3.	Privacy Notices	10. Training & Awareness
4.	Lawful Basis & Use of Consent	11. Unauthorised Disclosure/Excessive Processing
5.	Data Protection Impact Assessments (DPIAs)	12. Information Security
6.	Record of Processing Activities (RoPA)	13. Retention & Disposal
7.	Third Party Data Processors	

In the Progress & Improvement Plan of this report (see pages 4-7), the left-hand column reflects the finding, and the right-hand column reflects the subsequent recommendation.

Non-compliance with legislationFinancial consequences	
Medium	 Potential for non-compliance with legislation Controls not in line with best practice / industry standards
Low	 Good practice evidenced / informational / minor infringement Controls in line with best practice / industry standards

Executive Summary

The town council has made significant progress with compliance over the past year – in particular the development of Privacy Notices, the way data breaches are handled, training and awareness, and data protection contractual requirements with third party data processors.

There are however still some areas which could do with improvement. The most significant ones are:

- Ensuring policies are developed or updated to cover DPIAs, special category data, and data retention.
- Developing a formal Business Continuity Plan or Incident Response Plan, as well as a Cyber Incident Response plan, and exercising the plans so the council can be assured it could respond to an incident.
- To continue with retrospectively reviewing contracts with third party data processor to ensure that all of the relevant data protection elements are included.

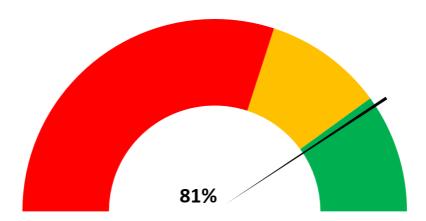
Report for: Swanage Town Council

Date: September 2025



Risk Score

Following the visit, the town council was given a score for each of the above sections. These scores, when totalled, will have given the town council an overall risk score out of 100. Based on the findings of the visit, the town council has been given a risk score of **81%**.



These scores are calculated according to a scoring matrix developed by One West, based on our professional opinions. Below we have detailed our findings and recommended actions for you to take which will improve your compliance. As your DPO, we can recommend changes, but it is ultimately your decision as to whether you act on those recommendations. The town council is within its rights to accept a risk level identified by this report by not introducing the suggested mitigations. This may however have an impact on any measures taken by authorities such as the ICO if necessary. It is important to remember than any recommendations carried forward from your previous report which have not been actioned may negatively impact your risk score.



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Bath & North East Somerset Council